

**FORT MYERS SHORES FIRE PROTECTION
AND RESCUE SERVICE DISTRICT
BASIC FINANCIAL STATEMENTS
TOGETHER WITH REPORTS OF
INDEPENDENT AUDITOR
YEAR ENDED
SEPTEMBER 30, 2025**

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HSC/Tuscan & Company, PA

CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
Fort Myers Shores Fire Protection and Rescue Service District
12345 Palm Beach Boulevard
Fort Myers, Florida 33905

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Fort Myers Shores Fire Protection and Rescue Service District (the "District") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Summary of Opinions

<u>Opinion Unit</u>	<u>Type of Opinion</u>
Governmental Activities	Unmodified
General Fund	Unmodified
Impact Fee Fund	Unmodified

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Fort Myers Shores Fire Protection and Rescue Service District as of September 30, 2025, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Matter of Emphasis

During the year ended September 30, 2025, the District implemented GASB Statement No. 101 "Compensated Absences" as further described in Note A. The net position was not required to be restated as of October 1, 2024.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

We did not audit the financial statements of Florida Retirement Systems Pension Plan (FRS) or Health Insurance Subsidy Pension Plan (HIS) as of and for the year ended June 30, 2025. The District is required to record its proportionate share of the FRS and HIS liability in the District's government-wide financial statements as of September 30, 2025, and for the year then ended. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for Fort Myers Shores Fire Protection and Rescue Service District's government-wide financial statements, is based on the report of the other auditors.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i - viii, Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan (FRS), Schedule of District Contributions - Florida Retirement System Pension Plan (FRS), Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan (HIS), Schedule of District Contributions - Health Insurance Subsidy Pension Plan (HIS), Notes to the Required Supplementary Information and Schedule of Changes in the Total OPEB Liability and Related Ratios GASB No. 75 and related Notes to the Schedule, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information - management's discussion and analysis (MD&A), Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan (FRS), Schedule of District Contributions - Florida Retirement System Pension Plan (FRS), Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan (HIS), Schedule of District Contributions - Health Insurance Subsidy Pension

Plan (HIS), Notes to the Required Supplementary Information and Schedule of Changes in the Total OPEB Liability and Related Ratios GASB No. 75 and related Notes to the Schedule, as listed in the table of contents, in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information - management's discussion and analysis (MD&A), Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan (FRS), Schedule of District Contributions - Florida Retirement System Pension Plan (FRS), Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan (HIS), Schedule of District Contributions - Health Insurance Subsidy Pension Plan (HIS), Notes to the Required Supplementary Information and Schedule of Changes in the Total OPEB Liability and Related Ratios GASB No. 75 and related Notes to the Schedule, as listed in the table of contents, because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Required Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Fort Myers Shores Fire Protection and Rescue Service District's basic financial statements. The required supplementary information other than MD&A - budgetary comparison information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The required supplementary information other than MD&A - budgetary comparison information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the required supplementary information other than MD&A - budgetary comparison information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The Exhibit 1 - Management's Response to Independent Auditor's Report to Management and Exhibit 2 - Florida Rules of the Auditor General - Rule 10.554(l)(i)7-9 Compliance - Unaudited are not a required part of the basic financial statements but are required by Government Auditing Standards and/or Rules of the Auditor General, Section 10.554(i), respectively. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Section 218.415, Florida Statutes

In accordance with Section 218.415, Florida Statutes, we have also issued a report dated January 6, 2026, on our consideration of Fort Myers Shores Fire Protection and Rescue Service District's compliance with provisions of Section 218.415, Florida Statutes. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and to provide an opinion on compliance with the aforementioned Statute. That report is an integral part of an audit performed in accordance with Sections 218.39 and 218.415, Florida Statutes in considering Fort Myers Shores Fire Protection and Rescue Service District's compliance with Section 218.415, Florida Statutes.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 6, 2026, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contract and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Fort Myers Shores Fire Protection and Rescue Service District's internal control over financial reporting and compliance.

HSC/Tuscan & Company, P.A.

HSC/TUSCAN & COMPANY, P.A.
Fort Myers, Florida
January 6, 2026

**MANAGEMENT'S DISCUSSION
AND ANALYSIS
(MD&A)**

Fort Myers Shores Fire Protection and Rescue Service District, Florida

Management's Discussion and Analysis

(Unaudited)

This discussion and analysis of the Fort Myers Shores Fire Protection & Rescue Service District (the "District") financial statements is designed to introduce the basic financial statements and provide an analytical overview of the District's financial activities for the fiscal year ended September 30, 2025.

The basic financial statements are comprised of the government-wide financial statements, governmental fund financial statements, and related footnotes. This discussion and analysis will provide an analytical overview of these statements, including comparisons of the District's financial position at September 30, 2025 versus September 30, 2024. We hope this will assist readers in identifying significant financial issues and changes in the District's financial position.

District Highlights

- **At the conclusion of fiscal year 2025, the District's assets exceeded its liabilities, resulting in a net position of \$11,806,135, as compared to a net position at September 30, 2024 of \$10,071,717.**

At the conclusion of fiscal year 2024, the District's assets exceeded its liabilities, resulting in a net position of \$10,071,717, as compared to a net position at September 30, 2023 of \$8,955,592.

- **The District's total net position increased \$1,734,418 for the year ended September 30, 2025.**

The District's total net position increased \$1,116,125 for the year ended September 30, 2024.

- **At September 30, 2025, the District had \$4,829,974 of unrestricted net assets as compared to \$3,260,187 at September 30, 2024. This is an increase of \$1,569,787 or 48%.**

At September 30, 2024, the District had \$3,260,187 of unrestricted net assets as compared to \$2,125,728 at September 30, 2023. This is an increase of \$1,134,459 or 35%.

- **Total revenues increased \$993,194 or 12% for the year ended September 30, 2025, in comparison to the prior year. The increase was substantially due to an increase in property value and therefore, ad valorem tax revenue.**

Total revenues decreased \$418,844 or (4.9%) for the year ended September 30, 2024, in comparison to the prior year. The overall decrease was due to a decrease in the use of impact fees combined with an increase in ad valorem millage levied from 2.25 mills in FY 2023 to 2.50 mills in FY 2024.

- **Total expenses increased \$374,901, or 5% for the year ended September 30, 2025, in comparison to the prior year. The change was mainly attributable to increased Florida Retirement System liability.**

Total expenses increased \$306,360, or 4.5% for the year September 30, 2024, in comparison to the prior year. The change was mainly attributable to increased personnel costs.

- **On the governmental funds basis the impact fee fund had \$324,821 in revenues and expenditures for fiscal year 2025. Revenues from Impact Fees are recorded as Deferred Revenue when they are received and only recorded as income when they are expended.**

On the governmental funds basis the impact fee fund had \$324,820 in revenues and expenditures for fiscal year 2024. Revenues from Impact Fees are recorded as Deferred Revenue when they are received and only recorded as income when they are expended.

- Effective September 30, 2018, the District adopted the provisions of Governmental Accounting Standards Board Statement No. 75 "Accounting and Financial Reporting of Post Employment Benefits Other Than Pensions (OPEB)" (Statement No. 75). This accounting standard requires the District to report its actuarially determined total OPEB liability of \$1,685,741 in the government-wide financial statements of the District as of September 30, 2025.

Government-wide Financial Statements

Government-wide financial statements (Statement of Net Position and Statement of Activities), found on pages 5 & 6, are intended to allow a reader to assess a government's operational accountability. Operational accountability is defined as the extent to which the government has met its operating objectives efficiently and effectively, using all resources available for that purpose, and whether it can continue to meet its objectives for the foreseeable future. Government-wide financial statements concentrate on the District as a whole and do not emphasize fund types.

The *Statement of Net Position* (Page 5) presents information on all of the District's assets and liabilities, with the difference between the two reported as *net position*. The District's capital assets (property, plant (buildings), and equipment) are included in this statement and reported net of their accumulated depreciation.

The *Statement of Activities* (Page 6) presents revenue and expense information showing how the District's net position changed during the fiscal year. Both statements are measured and reported using the economic resource measurement focus (revenues and expenses) and the accrual basis of accounting (revenue recognized when earned and expense recognized when a liability is incurred). The reader may gain advanced understanding of these terms by reviewing Note A: Summary of Significant Accounting Policies in the Notes to the Financial Statements beginning on page 11.

Governmental Fund Financial Statements

The accounts of the District are organized on the basis of governmental funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or retained earnings, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Governmental fund financial statements (found on pages 7 & 9) are prepared on the modified accrual basis of accounting using the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available as net current assets.

Notes to the Financial Statements

The *notes* to the financial statements explain, in detail, certain of the data contained in the preceding statements and begin on page 11. These notes are essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-wide Financial Analysis

The government-wide financial statements were designed so that the user can determine if the District is in a better or worse financial condition from the prior year.

The following is a condensed summary of net assets for the primary government as of September 30, 2025 (FY 25) (found on page 5) in comparison to September 30, 2024 (FY 24).

	<u>FY 2025</u>	<u>FY 2024</u>
	<u>Totals</u>	<u>Totals</u>
Assets:		
Current and other assets	\$ 11,603,391	\$ 9,925,431
Non current Assets	<u>9,147,736</u>	<u>9,229,833</u>
Total Assets	<u>20,751,127</u>	<u>19,155,264</u>
Deferred outflows	<u>3,802,985</u>	<u>4,119,582</u>
Liabilities:		
Current liabilities	1,313,144	1,179,651
Non current liabilities	<u>9,581,814</u>	<u>10,591,864</u>
Total liabilities	<u>10,894,958</u>	<u>11,771,515</u>
Deferred inflows	<u>1,853,019</u>	<u>1,431,614</u>
Net position:		
Net Investment in capital assets	6,976,161	6,811,530
Restricted	-	-
Unrestricted	<u>4,829,974</u>	<u>3,260,187</u>
Total net position	<u>\$ 11,806,135</u>	<u>\$ 10,071,717</u>

Current and other assets represent 56% of total assets at September 30, 2025, as compared to 52% in fiscal year 2024. Current assets are comprised of cash and cash equivalents of unrestricted and restricted accounts totaling \$11,419,485, accounts receivable of \$44,386, due from other governments of \$110,708, and right of use asset of \$28,812.

Current and other assets represent 52% of total assets at September 30, 2024, as compared to 47% in fiscal year 2023. Current assets are comprised of cash and cash equivalents of unrestricted and restricted accounts totaling \$9,724,299, accounts receivable of \$56,720, due from other governments of \$110,742, right of use asset of \$23,570 and deposits of \$10,100.

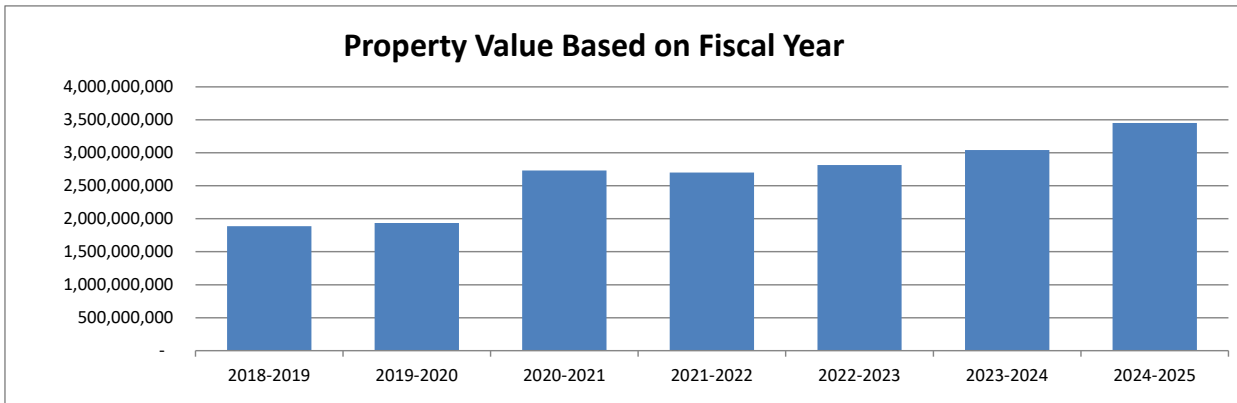
The net investment in capital assets at September 30, 2025, represents 59% of net position and is comprised of land, buildings, equipment, and vehicles, net of accumulated depreciation, and the outstanding related debt used to acquire the capital assets.

The net investment in capital assets at September 30, 2024, represents 68% of net position and is comprised of land, buildings, equipment, and vehicles, net of accumulated depreciation, and the outstanding related debt used to acquire the capital assets.

Current liabilities at September 30, 2025, are comprised of accounts payable and accrued expenses totaling \$259,043, unearned revenue - impact fees of \$749,567, current portion of ROU-liability of \$28,812 and current portion of long term debt of \$275,722. Non-current liabilities are comprised of accrued compensated absences of \$312,330, total OPEB liability of \$1,685,741, net pension liability of \$5,687,890, long term ROU liability of \$65,983 and financing for Station 2 of \$1,829,870.

Current liabilities at September 30, 2024, are comprised of accounts payable and accrued expenses totaling \$157,688 and unearned revenue - impact fees of \$729,418, right of use liability of \$23,570 and current portion of long term debt of \$268,975. Non-current liabilities are comprised of accrued compensated absences of \$274,454, total OPEB liability of \$1,590,636, net pension liability of \$6,577,446, right of use liability of \$43,736 and financing for Station 2 of \$2,105,592.

Comparison of property values for fiscal year 2017 through fiscal year 2025:



Comparison of property values, governmental revenues (including proceeds from debt) and expenditures from fiscal year 2018 through fiscal year 2024:

Fiscal Year	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025
Property Value	1,936,163,406	2,729,691,571	2,698,865,387	2,899,928,928	3,043,239,480	3,450,920,293
Operating Revenue	3,906,137	5,358,592	6,020,463	6,793,171	7,890,825	8,884,893
Impact Fee Revenue	-	-	26,782	1,847,264	324,820	324,821
Proceeds from Debt/Other Financing Sources	-	-	3,000,000	-	2,751	-
Total Expenditures	(3,490,839)	(4,422,120)	(5,624,058)	(13,134,176)	(6,672,858)	(6,672,858)
Excess Revenues	415,298	936,472	3,423,187	(4,493,741)	1,545,538	2,536,856

There was \$324,821 and \$324,820 in revenue from the impact fee fund recognized as income in fiscal year 2025 and 2024, respectively. Impact fees can only be used to fund capital improvements, or other items considered to be of a capital nature, necessary to keep up with new growth, and can not be used toward operating costs or replacement equipment. The revenue from impact fees is only recognized as income as it is expended for an approved capital purchase. Otherwise, impact fees are recorded as unearned revenue until the date of expenditure. Unearned revenues for impact fees at September 30, 2025 were \$749,567. Unearned revenues for impact fees at September 30, 2024 were \$729,418. This amount indicates the amount of money collected from impact fees and unspent at September 30, 2025 and 2024.

Budgetary Highlights

Budget versus actual comparisons are reported in the required supplementary information other than management's discussion and analysis on pages 51 through 55. The final fiscal year 2025 budget reflected an increase (amendment) in the anticipated carryforward from fiscal year 2024 in the general operating fund. This amendment was made in order to update the estimated carryforward amount to the actual audited fund balance.

The most significant budget variance for fiscal year 2025 in operating expenditures was approximately \$342,611 less than budgeted. The difference was significantly due to incurrence of less overtime and professional fees, fewer training opportunities, and generally lower costs than anticipated. The most significant budget variance in revenue was interest income of \$375,031 greater than budget due to increased interest rates.

The following schedule reports the revenues, expenses, and changes in net position for the District for the fiscal years ending September 30, 2025 and September 30, 2024:

Revenues:	<u>FY 2025</u>	<u>FY 2024</u>
General Revenues	Totals	Totals
Ad Valorem Taxes	\$ 8,332,188	\$ 7,328,516
Intergovernmental Revenues		
Grants	27,636	30,484
State Firefighter Supplement	7,080	7,080
Fees		
Impact Fees	322,130	321,910
Inspection Fees	9,079	4,220
Miscellaneous		
Interest	449,754	477,941
Gain (loss) on disposition of capital assets	(253)	622
Other	61,847	45,494
Total Revenues	<u>9,209,461</u>	<u>8,216,267</u>
Expenses:		
Public Safety - Fire Rescue Service	<u>7,475,043</u>	<u>7,100,142</u>
Increase(decrease) in net position	1,734,418	1,116,125
Net position - Beginning of the year	<u>10,071,717</u>	<u>8,955,592</u>
Net position	<u>\$ 11,806,135</u>	<u>\$ 10,071,717</u>

Total revenue for fiscal year 2025 was \$9,209,461. Total revenue increased from fiscal year 2024, due to an increase in the collection of ad valorem taxes.

Total revenue for fiscal year 2024 was \$8,216,267. Total revenue decreased from fiscal year 2023 due to a decrease in the use of impact fees, combined with an increase in the millage rate levied from 2.25 mills in fiscal year 2023 to 2.50 mills in fiscal year 2024.

Property values increased in fiscal year 2020 by \$49,410,737 or 2.6%, and in fiscal year 2021 property values increased by \$795,262,735 or 41.07%, mainly due to tangible personal property values at key facilities in the District. The fiscal year 2022 total valuation of the District was down slightly as tangible property value decreased by 12.4% and real property increased 10.55%, resulting in a total decrease of 1.1%. The fiscal year 2023 total valuation increased by \$250,010,699 or 9.2% over 2022. Property values increased in fiscal year 2023 by \$201,064,441 or 7.5% over fiscal year 2022.

The District's total property valuation in fiscal year 2024 was \$3,043,239,480, an increase of \$143,309,652 or 4.94% over fiscal year 2023.

The District's total property valuation in fiscal year 2025 was \$3,450,920,293, an increase of \$407,680,813 or 13.4% over fiscal year 2024.

Capital Assets

Non-depreciable capital assets include land and construction in progress. Depreciable assets include buildings, vehicles, and equipment.

The following is a schedule of the District's capital assets as of September 30, 2025 compared with previous years:

Fort Myers Shores Fire Protection and Rescue Service District				
	Capital Assets			
CAPITAL ASSETS	2022	2023	2024	2025
Land	\$ 672,864	\$ 672,864	\$ 672,864	\$ 672,864
Construction in progress	409,229	-	-	-
Total Capital Assets not depreciated	<u>1,082,093</u>	<u>672,864</u>	<u>672,864</u>	<u>672,864</u>
Buildings	895,705	872,211	1,002,736	1,037,085
Equipment	1,216,222	1,804,752	1,725,389	1,707,340
Vehicles	1,170,672	2,599,251	2,683,416	3,070,943
Fixed assets under capital lease - bldg	-	5,736,665	5,736,665	5,736,665
Total Capital Assets being depreciated	<u>3,282,599</u>	<u>11,012,879</u>	<u>11,148,206</u>	<u>11,552,033</u>
ACCUMULATED DEPRECIATION				
Buildings	(406,486)	(425,091)	(464,278)	(506,722)
Equipment	(610,215)	(692,328)	(792,375)	(905,285)
Vehicles	(963,337)	(1,089,242)	(1,218,968)	(1,424,691)
Fixed assets under capital lease	-	(12,258)	(159,352)	(306,446)
Total Accumulated depreciation	<u>(1,980,038)</u>	<u>(2,218,919)</u>	<u>(2,634,973)</u>	<u>(3,143,144)</u>
CAPITAL ASSETS, NET	<u>\$ 2,384,654</u>	<u>\$ 9,466,824</u>	<u>\$ 9,186,097</u>	<u>\$ 9,081,753</u>

Noteworthy capital asset purchases/projects/deletions that took place in fiscal year 2025 included the following:

- Built a pole barn at Station #1 (\$34,349).
- Purchased 3 radios (\$19,890).
- Purchased a Fouts mini pumper (\$387,527).
- Purchased a cardiac monitor (\$31,705).
- Purchased a Hurst rescue tool (\$16,932).
- Purchased 2 air packs (\$17,052).
- Purchased a toning system upgrade (\$9,116).
- Purchased 2 rit packs (\$10,472).

Noteworthy capital asset purchases/projects/deletions that took place in fiscal year 2024 included the following:

- Upgraded the bay floor at Station # 1 (\$115,056).
- Building upgrades (\$15,469).
- Purchased upgraded radios (\$6,696).
- Purchased Hurst tools (\$41,060).
- Purchased and equipped a 2024 Ford F-250 staff vehicle (\$78,366).
- Purchased and equipped a 2013 RAM Brush Truck (\$59,507).
- Purchase of a Zoll cardiac monitor (\$31,306).

Additional information on the District's capital assets can be found in Note C on pages 25-26.

Long-Term Obligations

At September 30, 2025, the District's long-term obligations consisted of compensated absences in the amount of \$312,330, total OPEB of \$1,685,741, net pension liability of \$5,687,890, and lease financing for Station 2 net of current portion of \$1,829,870. Compensated absences represents the total amount the District has due to all of its employees at the termination of their employment. Net OPEB obligation is the amount actuarially determined to be the District's obligation to fund post retirement benefits for current and future retirees.

At September 30, 2024, the District's long-term obligations consisted of compensated absences in the amount of \$274,454, total OPEB of \$1,590,636, net pension liability of \$6,577,446, and lease financing for the construction of Station 2 net of current portion of \$2,105,592. Compensated absences represents the total amount the District has due to all of its employees at the termination of their employment. Net OPEB obligation is the amount actuarially determined to be the District's obligation to fund post retirement benefits for current and future retirees.

The following is a schedule of the District's long-term obligations at September 30, 2022, 2023, 2024 and 2025:

Fort Myers Shores Fire Protection and Rescue Service District				
Long-Term Obligations at September 30				
	2022	2023	2024	2025
Net Pension Liability	\$ 4,528,619	\$ 5,678,171	\$ 6,577,446	\$ 5,687,890
Net OPEB Obligation	2,247,822	1,910,420	1,590,636	1,685,741
Compensated Absences	231,448	267,195	274,454	312,330
Lease Financing - Station 2, net	<u>2,636,960</u>	<u>2,374,567</u>	<u>2,105,592</u>	<u>1,829,870</u>
Total outstanding debt	<u>\$ 9,644,849</u>	<u>\$ 10,230,353</u>	<u>\$ 10,548,128</u>	<u>\$ 9,515,831</u>

The District is financing \$3,000,000 toward Station 2. The lease financing is for a term of 126 months at a fixed interest rate of 2.48%. Monthly payments of \$27,068, including principal and interest, began on May 10, 2022.

Economic Factors and Next Year's Budget

The following factors were considered when the fiscal year 2025-2026 budget was prepared:

- The levied ad valorem taxes at 2.50 mills for the year ended September 30, 2026, consistent with FY 25.
- Property values increased by \$165,825,305, or 4.8%, to \$3,616,745,598 for FY 26. Management believes that values will increase for the next several years as development continues in the District.
- The District hired four new firefighters in fiscal year 2025 and promoted a shift captain to Fire Marshal. By the end of FY 26 the District will have 9 full-time paramedics on staff and planning is underway to expand our services to Advanced Life Support (ALS) in FY 27.
- The District has plans to eventually rebuild Station 1 on land adjacent to the current station and we continue to build reserves to start that process after the loan on Station 2 is paid off.
- The District started an HRA to provide post employment health benefits for future retirees in fiscal year 2022 and began making regular contributions to each employee's account each pay period. Future retirees will have use of these accounts for their health insurance and medical expenses, and the District no longer pays for retiree's health insurance premiums.

Request for Information

This financial report is designed to provide the reader an overview of the District. Questions regarding any information provided in this report should be directed to: Fort Myers Shores Fire Protection and Rescue Service District, Debora Howard, Administrative Assistant, 12345 Palm Beach Boulevard, Fort Myers, Florida, 33905, phone (239) 694-2833, ext. 1.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF NET POSITION
September 30, 2025**

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	Governmental Activities
ASSETS	
Current assets:	
Cash and cash equivalents - unrestricted	\$ 10,729,451
Cash and cash equivalents - restricted	690,034
Accounts receivable	44,386
Due from other governments, including restricted amount of \$59,533	110,708
Deposits	-
Prepaid expenses	-
Right of use subscription asset, current	28,812
Total current assets	<u>11,603,391</u>
Noncurrent assets:	
Right of use subscription asset, net of current	65,983
Capital assets:	
Land	672,864
Construction in progress	-
Depreciable buildings, equipment and vehicles (net of \$3,143,144 accumulated depreciation)	8,408,889
Total noncurrent assets	<u>9,147,736</u>
TOTAL ASSETS	<u>20,751,127</u>
DEFERRED OUTFLOWS OF RESOURCES	<u>3,802,985</u>
LIABILITIES	
Current liabilities:	
Accounts payable	14,273
Accrued expenses	244,770
Unearned revenue - impact fees - restricted	749,567
Current portion of long-term obligations	275,722
Right of use subscription liability, current	28,812
Total current liabilities	1,313,144
Noncurrent liabilities:	
Right of use subscription liability, net of current	65,983
Noncurrent portion of long-term obligations	9,515,831
TOTAL LIABILITIES	<u>10,894,958</u>
DEFERRED INFLOWS OF RESOURCES	<u>1,853,019</u>
NET POSITION	
Net investment in capital assets	6,976,161
Restricted for:	
Capital projects	-
Unrestricted	4,829,974
TOTAL NET POSITION	<u>\$ 11,806,135</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF ACTIVITIES
Year Ended September 30, 2025**

Page 6 of 66

	<u>Governmental Activities</u>
EXPENSES	
Governmental Activities	
Public Safety - Fire Protection	
Personnel services	\$ 5,609,571
Operating expenses	1,178,492
Depreciation	631,134
Interest and fiscal charges	<u>55,846</u>
TOTAL EXPENSES - GOVERNMENTAL ACTIVITIES	7,475,043
 PROGRAM REVENUES	
Operating grants and contributions	34,716
Charges for services - inspection fees	<u>9,079</u>
NET PROGRAM EXPENSES	<u>7,431,248</u>
 GENERAL REVENUES	
Ad valorem taxes	8,332,188
Impact fees	322,130
Gain (loss) on disposition of capital assets	(253)
Interest	449,754
Other	<u>61,847</u>
TOTAL GENERAL REVENUES	<u>9,165,666</u>
 INCREASE (DECREASE) IN NET POSITION	1,734,418
 NET POSITION - Beginning of the year	<u>10,071,717</u>
NET POSITION - End of the year	<u>\$ 11,806,135</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
BALANCE SHEET - GOVERNMENTAL FUNDS
September 30, 2025**

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	General Fund	Impact Fee Fund	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 10,729,451	\$ -	\$ 10,729,451
Cash and cash equivalents - restricted	-	690,034	690,034
Accounts receivable	44,386	-	44,386
Due from other governments	51,175	59,533	110,708
Deposits	-	-	-
Prepaid expenses	-	-	-
TOTAL ASSETS	<u>\$ 10,825,012</u>	<u>\$ 749,567</u>	<u>\$ 11,574,579</u>
LIABILITIES AND FUND BALANCE			
LIABILITIES			
Accounts payable	\$ 14,273	\$ -	\$ 14,273
Accrued expenses	244,770	-	244,770
Unearned revenue	-	749,567	749,567
TOTAL LIABILITIES	<u>259,043</u>	<u>749,567</u>	<u>1,008,610</u>
FUND BALANCE			
Nonspendable	-	-	-
Assigned	10,565,969	-	10,565,969
Unassigned	-	-	-
TOTAL FUND BALANCE	<u>10,565,969</u>	<u>-</u>	<u>10,565,969</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 10,825,012</u>	<u>\$ 749,567</u>	<u>\$ 11,574,579</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL
FUNDS TO THE STATEMENT OF NET POSITION
September 30, 2025**

Page 8 of 66

	<u>Amount</u>	
Total fund balance for governmental funds	\$ 10,565,969	
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Right of use - subscription asset	<u>94,795</u>	94,795
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		
Capital assets not being depreciated:		
Land	672,864	
Construction in progress	<u>-</u>	672,864
Governmental capital assets being depreciated:		
Building, equipment and vehicles	11,552,033	
Less accumulated depreciation	<u>(3,143,144)</u>	8,408,889
Deferred outflows and deferred inflows are applied to future periods and, therefore, are not reported in the governmental funds:		
Deferred outflows related to pensions	2,566,342	
Deferred outflows related to OPEB	<u>1,236,643</u>	3,802,985
Deferred inflows related to pensions	(1,026,185)	
Deferred inflows related to OPEB	<u>(826,834)</u>	(1,853,019)
Right of use - subscription liability	<u>(94,795)</u>	(94,795)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Net pension liability - FRS	(4,793,376)	
Net pension liability - HIS	(894,514)	
Compensated absences	(312,330)	
Total OPEB liability	(1,685,741)	
Financing Lease - Station 2	<u>(2,105,592)</u>	(9,791,553)
Total net position of governmental activities		<u>\$ 11,806,135</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS
Year Ended September 30, 2025**

Page 9 of 66

	General Fund	Impact Fee Fund	Total Governmental Funds
REVENUES			
Ad valorem taxes	\$ 8,332,188	\$ -	\$ 8,332,188
Intergovernmental revenues:			
State firefighter supplement	7,080	-	7,080
Federal grant	27,636	-	27,636
Fees:			
Impact fee	-	322,130	322,130
Inspection fees	9,079	-	9,079
Miscellaneous:			
Interest	447,063	2,691	449,754
Other	61,847	-	61,847
TOTAL REVENUES	<u>8,884,893</u>	<u>324,821</u>	<u>9,209,714</u>
EXPENDITURES			
Current			
Public safety			
Personnel services	5,628,144	-	5,628,144
Operating expenditures	1,178,492	-	1,178,492
Capital outlay	527,043	-	527,043
Debt service:			
Principal reduction	-	268,975	268,975
Interest and fiscal charges	-	55,846	55,846
TOTAL EXPENDITURES	<u>7,333,679</u>	<u>324,821</u>	<u>7,658,500</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>1,551,214</u>	<u>-</u>	<u>1,551,214</u>
OTHER FINANCING SOURCES			
Proceeds from disposition of asset	-	-	-
TOTAL OTHER FINANCING SOURCES	<u>-</u>	<u>-</u>	<u>-</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES	<u>1,551,214</u>	<u>-</u>	<u>1,551,214</u>
FUND BALANCE - Beginning of the year	<u>9,014,755</u>	<u>-</u>	<u>9,014,755</u>
FUND BALANCE - End of the year	<u>\$ 10,565,969</u>	<u>\$ -</u>	<u>\$ 10,565,969</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCE -
GOVERNMENTAL FUNDS TO THE STATEMENT
OF ACTIVITIES**

Page 10 of 66

Year Ended September 30, 2025

	<u>Amount</u>	
Net change (excess of revenues and other financing sources over (under) expenditures) in fund balance - total governmental funds	\$ 1,551,214	
The decrease (change) in net position reported for governmental activities in the Statement of Activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Also, the gain (loss) on disposition of capital assets is recorded on the Statement of Activities but not in the governmental funds.		
Plus: expenditures for capital assets	527,043	
Less: proceeds from disposition of capital assets	-	
Less: loss on disposition of capital assets	(253)	
Less: current year depreciation	<u>(631,134)</u>	
		(104,344)
The issuance of debt is reported as a financing source in governmental funds and thus contributes to the change in fund balance. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the Statement of Activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the Statement of Net Position.		
Borrowings (proceeds from issuance):		
Less: financing lease - Station 2	<u>-</u>	
		-
Repayments (principal retirement):		
Plus: financing lease - Station 2	<u>268,975</u>	
		268,975
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
(Increase) decrease in net pension liability - FRS	803,406	
(Increase) decrease in net pension liability - HIS	86,150	
Increase (decrease) in deferred outflow - FRS	(254,057)	
(Increase) decrease in deferred inflow - HIS	(508,785)	
(Increase) decrease in total OPEB liability	(95,105)	
Increase (decrease) in deferred outflow - OPEB	(62,540)	
(Increase) decrease in deferred inflow - OPEB	87,380	
(Increase) decrease in compensated absences	<u>(37,876)</u>	
		<u>18,573</u>
Increase (decrease) in net position of governmental activities	<u>\$ 1,734,418</u>	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Organization

Fort Myers Shores Fire Protection and Rescue Service District (the "District") is an independent special district established on June 25, 1976, by Laws of Florida, Chapter 76-409 as amended under the provisions of Florida Statute Chapter 633 and as further amended by Laws of Florida, Chapter 97-340. Laws of Florida, Chapter 2000-456 codified, reenacted, amended and repealed its prior enabling acts. The District, also, has the general and special powers prescribed by Florida Statutes Chapters 189, 191 and 633.15. The District was created for the purpose of providing fire control and protection services as well as crash and rescue services for a designated area in eastern Lee County. The District is governed by an at-large elected five (5) member Board of Commissioners serving staggered four (4) year terms. The District had approximately thirty-six (36) employees at September 30, 2025. The District operates two (2) station houses.

Reporting Entity

The District adheres to Governmental Accounting Standards Board (GASB) Statement Number 14, "Financial Reporting Entity", as amended by GASB Statement Number 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement Number 61, "The Financial Reporting Entity: Omnibus - An Amendment of GASB Statements No. 14 and No. 34". These statements require the basic financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established in GASB Statement No. 14, as amended, there are no component units required to be included or included in the District's basic financial statements.

Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies used in the preparation of these basic financial statements.

**FORT MYERS SHORES FIRE CONTROL AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

The basic financial statements of the District are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the District and do not emphasize fund types. These governmental activities comprise the primary government. General governmental and intergovernmental revenues support the governmental activities. The purpose of the government-wide financial statements is to allow the user to be able to determine if the District is in a better or worse financial position than the prior year. The effect of all interfund activity between governmental funds has been removed from the government-wide financial statements.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33, "Accounting and Financial Reporting for Nonexchange Transactions."

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability in the government-wide financial statements, rather than as expenditures.

**FORT MYERS SHORE FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

Page 13 of 66

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Government-wide Financial Statements, continued

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function; and 2) grants and contributions that are restricted to meeting the operational or capital improvements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Program revenues are considered to be revenues generated by services performed and/or by fees charged such as inspection fees. Program revenues also included operating and capital grants.

Fund Financial Statements

The District adheres to GASB Number 54, "Fund Balance Reporting and Governmental Fund Type Definitions" that required a change in the reporting format of fund balances in the governmental fund statements.

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or retained earnings, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the District's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds, in aggregate, for governmental funds.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

Page 14 of 66

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Governmental Funds

The District's major funds are presented in separate columns on the governmental fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB Statement Number 34, "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments". The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the governmental fund financial statements.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported in separate columns on the fund financial statements.

Measurement Focus and Basis of Accounting

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period and soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers tax revenues to be available if they are collected within sixty days of the end of the current fiscal period. When both restricted and unrestricted resources are combined in a fund, expenditures are considered to be paid first from restricted resources, as appropriate, and then from unrestricted resources.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Measurement Focus and Basis of Accounting, continued

Revenues susceptible to accrual are property taxes, interest on investments, and intergovernmental revenues. Property taxes are recorded as revenues in the fiscal year in which they are levied, provided they are collected in the current period or within sixty days thereafter. Interest on invested funds is recognized when earned. Intergovernmental revenues that are reimbursements for specific purposes or projects are recognized when all eligibility requirements are met.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include: (1) principal and interest on the long-term debt, if any, which is recognized when due; (2) actuarially determined net position liability is not recognized until paid; and (3) expenditures are generally not divided between years by the recording of prepaid expenditures.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Noncurrent Government Assets/Liabilities

GASB 34 requires noncurrent governmental assets, such as land and buildings, and noncurrent governmental liabilities, such as notes payable and capital leases, to be reported in the governmental activities column in the government-wide Statement of Net Position.

Major Funds

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

The Impact Fee Fund consists of fees imposed and collected by Lee County based on new construction within the District. The fees are restricted and can only be used for certain capital expenditures associated with growth within the District.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Budgetary Information

The District has elected to report budgetary comparison of major funds as required supplementary information (RSI).

Fair Value of Financial Investments

The District adheres to GASB Statement No. 72, "Fair Value Measurements and Application". This Standard applies to reported balances that are required or permitted to be measured at fair value under an existing accounting pronouncement. This Standard emphasizes that fair value is a market-based measurement, not an entity-specific measurement. Therefore, a fair value measurement should be determined based on the assumptions that market participants would use in pricing the asset or liability. This Standard establishes a fair value hierarchy which consists of three levels of inputs that may be used to measure fair value as follows:

Level 1 - Inputs that utilize quoted prices (unadjusted) in active markets for identical assets or liabilities that the District has the ability to access. At September 30, 2025, the District held no such investments using these inputs.

Level 2 - Inputs that include quoted prices for similar assets and liabilities in active markets and inputs that are observable for the asset or liability, either directly or indirectly, for substantially the full term of the financial instrument. Fair values for these instruments are estimated using pricing models, quoted prices or securities with similar characteristics or discounted cash flows. At September 30, 2025, the District held no such investments using these inputs.

Level 3 - Inputs that are unobservable inputs for the asset or liability, which are typically based on an entity's own assumptions, as there is little, if any, related market activity. At September 30, 2025, the District held no such investments using these inputs.

Instances where the determination of the fair value measurement is based on inputs from different levels of the fair value hierarchy, the level in the fair value hierarchy within which the entire fair value measurement falls is based on the lowest level input that is significant to the fair value measurement in its entirety.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Investments

The District adheres to the requirements of Governmental Accounting Standards Board (GASB) Statement Number 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools," in which all investments are reported at fair value.

The District held no such investments at September 30, 2025.

Capital Assets

Capital assets, which include land, construction in progress, buildings, equipment, vehicles and vehicles under capital lease are reported in the government-wide Statement of Net Position.

The District follows a policy which calls for capitalization of all capital assets that have a cost or donated value of \$5,000 or more and have a useful life in excess of one year.

All purchased capital assets are valued at historical cost, or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair market value on the date donated. Public domain (infrastructure) capital assets consisting of certain improvements other than buildings, including curbs, gutters and drainage systems, are not capitalized, as the District generally does not acquire such assets. No debt-related interest expense is capitalized as part of capital assets in accordance with GASB Statement No. 34.

Maintenance, repairs and minor renovations are not capitalized. The acquisition of land and construction projects utilizing resources received from Federal and State agencies are capitalized when the related expenditure is incurred.

Expenditures that materially increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement, the cost is eliminated from the respective accounts as well as the related accumulated depreciation.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Capital Assets, continued

Expenditures for capital assets are recorded in the fund statements as current expenditures. However, such expenditures are not reflected as expenditures in the government-wide statements, but rather are capitalized and depreciated.

Depreciable capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	39
Building improvements	10-20
Equipment	5-20
Vehicles	5-20
Vehicles acquired under capital lease	10

Budgets and Budgetary Accounting

The District has adopted an annual budget for the General Fund.

The District has also adopted an annual budget for the Special Revenue Fund - Impact Fee Fund.

The District follows these procedures in establishing budgetary data for the General Fund and the Impact Fee Fund:

1. During the summer of each year, the District Fire Chief submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing on the upcoming October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. The budget is adopted by approval of the Board of Commissioners.

**FORT MYERS SHORE FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Budgets and Budgetary Accounting, continued

4. Budget amounts, as shown in these financial statements, are as originally adopted or as amended by the Board of Commissioners.
5. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America.
6. The level of control for appropriations is exercised at the fund level.
7. Appropriations lapse at year-end.

There were no budget amendments approved by the Board of Commissioners during the year ended September 30, 2025, for the Impact Fee Fund.

There were two (2) budget amendments approved by the Board of Commissioners during the year ended September 30, 2025, for the General Fund. These amendments increased budgeted revenue and expenditures by \$184,755.

Impact Fees/Unearned Revenue

Through an inter-local agreement, the District levies an impact fee on new construction within the District. The intent of the fee is for growth within the District to pay for capital improvements needed due to the growth. The fee is imposed and collected by Lee County and remitted to the District. The fee is refundable if not expended by the District within twenty (20) years from the date of collection. The District, therefore, records this fee as restricted cash and as unearned revenue until the date of expenditure, at which time it is recognized as revenue and charged to capital outlay in the fund financial statements and capital assets in the government-wide financial statements.

Due To/From Other Funds

Interfund receivables and payables arise from interfund transactions and are recorded by funds affected in the period in which transactions are executed.

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Due From Other Governments

No allowance for losses on uncollectible accounts has been recorded since the District considers all amounts to be fully collectible.

Compensated Absences

The District's employees accumulate annual leave based on the number of years of continuous service. Upon termination of employment, employees can receive payment of accumulated annual leave if certain criteria are met. The costs of vacation and sick time benefits (compensated absences) are expended in the respective operating funds when payments are made to employees. However, the liability for all accrued vacation and sick time benefits is recorded in the government-wide Statement of Net Position.

Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the District because, at present, it is not necessary in order to assure effective budgetary control or to facilitate effective cash planning and control.

Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Net Position (Net Assets)

In the government-wide financial statements no net assets have been identified as restricted. Restricted net assets are those net assets that have constraints as to their use externally imposed by creditors, through debt covenants, by grantors, or by law.

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Fund Balances

The governmental fund financial statements the District maintains include nonspendable, assigned and unassigned fund balances. Nonspendable fund balances are those that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Criteria include items that are not expected to be converted into cash, for example prepaid expenses.

The District's assigned fund balances are a result of the District's Board approval of actions prior to October 1, 2025. The District's intent is to maintain a minimum assigned fund balance level of six (6) months of prior year total expenditures. This assigned fund balance will serve as the District's operational and capital reserves as well as its disaster reserve. At September 30, 2025, fund balance is also assigned for a variety of specific items by District Board action. Any use of the fund balance requires the District's Board approval and determination as to what fund balance category will be used.

Interfund Transactions

The District considers interfund receivables (due from other funds) and interfund liabilities (due to other funds) to be loan transactions to and from other funds to cover temporary (three months or less) cash needs. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing funds and as reduction of expenditures/expenses in the fund to be reimbursed.

Pensions

In the government-wide Statement of Net Position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments, (including refunds of

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Pensions, continued

employees contributions) are recognized when due and payable in accordance with the benefit terms.

The District's retirement plans and related amounts are described in a subsequent note to the financial statements.

Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The deferred amount on pensions and OPEB is reported in the government-wide Statement of Net Position. The deferred outflows of resources related to pensions and OPEB are discussed in subsequent notes to the financial statements.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The deferred amount on pensions and OPEB is reported only in the government-wide Statement of Net Position. A deferred amount on pension results from the difference in the expected and actual amounts of experience, earnings, and contributions. This amount is deferred and amortized over the service life of all employees that are provided with these benefits through the plans except earnings which are amortized over five to seven years.

Leases

The District determined its current lease agreements to be immaterial. Therefore, there was no effect from GASB No. 87 at September 30, 2025.

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

**GASB 94: Public-Private and Public-Public Partnerships and Availability
Payment Arrangements**

The District adheres to the requirements of GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Arrangements (PPPs)*", in which a liability and right-to-use asset is recorded. The District evaluates its PPPs annually. The District had no arrangements that met this Statement's reporting criteria and/or the related arrangement costs were considered immaterial for the year ended September 30, 2025.

GASB 96: Subscription-Based Information Technology Arrangements (SBITAs)

The District adheres to the requirements of GASB Statement No. 96, *"Subscription-Based Information Technology Arrangements (SBITAs)"*, in which a subscription liability and right-to-use asset is recorded. The District evaluates its SBITAs annually. The District had arrangements that met this Statement's reporting criteria and have reported them as subscription right of use asset and liability, respectively, on the Government Wide financial statements for the year ended September 30, 2025. For further discussion see Note E.

**GASB 100: Account Changes and Error Corrections - an amendment of
GASB Statement No. 62**

In June 2022, the GASB issued Statement No. 100 (Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62), which prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. The provisions of this Statement are effective for the District's financial statements for the year ended September 30, 2025. The District, however, did not have any accounting changes or error corrections to report for the year ended September 30, 2025. The adoption of the Statement did not result in any changes to the District's accounting policies, financial reporting practices, or previously reported amounts.

GASB 101: Compensated Absences

In June 2022, the GASB issued Statement No. 101 (Compensated Absences) which defined compensated absences and established recognition and measurement guidance for liabilities related to compensated absences, such as vacation, sick leave, and similar employee benefits. The provisions of the Statement are effective for the District's financial statements for the year ended September 30, 2025. The adoption

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NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

GASB 101: Compensated Absences, continued

of the Statement 101 did not result in any changes to the District's accounting policies, financial reporting practices, or previously reported amounts. Accordingly, there was no impact on beginning net position or fund balance, and no restatement of prior-period financial statements was required.

Subsequent Events

Subsequent events have been evaluated through January 6, 2026, which is the date the financial statements were available to be issued.

NOTE B - CASH AND CASH EQUIVALENTS

At September 30, 2025, cash was \$11,419,485 including restricted cash of \$690,034 and cash on hand of \$121. The restricted cash of \$690,034 represents unexpended impact fees held in the Impact Fee - Special Revenue Fund.

Deposits

The District's deposit policy per Florida Statutes Chapter 218.415(17) allows deposits to be held in demand deposit, money market accounts, or certificates of deposit purchased through the CDARS program. The CDARS program allows the District's qualified public depositories to purchase certificates of deposit in the District's name, from financial institutions in amounts less than \$250,000 per institution to maximize Federal Depository Insurance Corporation (FDIC) coverage. All District deposits were held in banks or savings institutions designated as qualified depositories by the State Treasurer.

At September 30, 2025, the carrying amount of the District's deposits were \$10,729,330 in the General Fund and the bank balance was \$10,752,426. The bank balance consists of \$6,252,426 in demand deposits and \$4,500,000 in certificates of deposit. At September 30, 2025, the carrying amount and the bank balance of the District's deposits were \$690,034 in the Impact Fee Fund. These deposits were entirely covered by federal depository insurance or by collateral pursuant to the Public Depository Security Act of the State of Florida (Florida Statute 280).

The impact fees account is used to account for the deposit of impact fees received and is restricted for certain capital asset acquisition.

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NOTE C - CAPITAL ASSETS ACTIVITY

The following is a summary of changes in capital assets activity for the year ended September 30, 2025:

	Balance October 1 2024	Increases/ Additions	Decreases/ Deletions	Adjustments/ Reclassifications	Balance September 30 2025
Capital Assets Not Being Depreciated:					
Land	\$ 672,864	\$ -	\$ -	\$ -	\$ 672,864
Construction in Progress	-	-	-	-	-
Total Capital Assets Not Being Depreciated	<u>672,864</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>672,864</u>
Capital Assets Being Depreciated:					
Buildings	6,739,401	34,349	-	-	6,773,750
Equipment	1,725,389	105,167	(123,216)	-	1,707,340
Vehicles	<u>2,683,416</u>	<u>387,527</u>	<u>-</u>	<u>-</u>	<u>3,070,943</u>
Total Capital Assets Being Depreciated	<u>11,148,206</u>	<u>527,043</u>	<u>(123,216)</u>	<u>-</u>	<u>11,552,033</u>
Less Accumulated Depreciation:					
Buildings	(623,630)	(189,538)	-	-	(813,168)
Equipment	(792,375)	(235,873)	122,963	-	(905,285)
Vehicles	<u>(1,218,968)</u>	<u>(205,723)</u>	<u>-</u>	<u>-</u>	<u>(1,424,691)</u>
Total Accumulated Depreciation	<u>(2,634,973)</u>	<u>(631,134)</u>	<u>122,963</u>	<u>-</u>	<u>(3,143,144)</u>
Total Capital Assets Being Depreciated, Net	<u>8,513,233</u>	<u>(104,091)</u>	<u>(253)</u>	<u>-</u>	<u>8,408,889</u>
Capital Assets, Net	<u>\$ 9,186,097</u>	<u>\$ (104,091)</u>	<u>\$ (253)</u>	<u>\$ -</u>	9,081,753
				Related debt	<u>(2,105,592)</u>
				Net investment in capital assets	<u>\$ 6,976,161</u>

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
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NOTE C - CAPITAL ASSETS ACTIVITY, CONTINUED

Depreciation expense was charged to the following functions during the year ended September 30, 2025:

	<u>Amount</u>
General Government	\$ 631,134
Total Depreciation Expense	<u>\$ 631,134</u>

The District has Station #2 held under a financing lease with a total cost of \$5,736,665 at September 30, 2025. The asset held under financing lease has accumulated depreciation of \$306,446 and depreciation expense of \$147,094 (included in total depreciation expense) for the year ended September 30, 2025.

NOTE D - LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations for the year ended September 30, 2025:

	Balance October 1 2024	Additions	Retirements/ Adjustments	Balance September 30 2025	Amounts Due Within One Year
Net Pension Liability - FRS	\$ 5,596,782	\$ -	\$ (803,406)	\$ 4,793,376	\$ -
Net Pension Liability - HIS	980,664	-	(86,150)	894,514	-
Compensated Absences	274,454	37,876	-	312,330	-
Net OPEB Liability (Total)	1,590,636	95,105	-	1,685,741	-
Financing Lease	<u>2,374,567</u>	<u>-</u>	<u>(268,975)</u>	<u>2,105,592</u>	<u>275,722</u>
	<u>\$ 10,817,103</u>	<u>\$ 132,981</u>	<u>\$ (1,158,531)</u>	<u>\$ 9,791,553</u>	<u>\$ 275,722</u>

The following is a summary of the long-term obligations at September 30, 2025:

	<u>Amount</u>
Net pension obligation - FRS pension plan. This amount is actuarially determined through calculation based upon the audited financial statements of the Florida FRS Plan.	\$ 4,793,376
Net pension obligation - HIS plan. This amount is actuarially determined through calculation based upon the audited financial statements of the Florida FRS Plan.	894,514

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
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NOTE D - LONG-TERM OBLIGATIONS, CONTINUED

Noncurrent portion of compensated absences. Employees of the District are entitled to annual leave and sick time based on length of service and job classification. 312,330

Net OPEB liability - GASB No. 75. (Total OPEB liability) 1,685,741

The District entered into a one hundred and twenty-six (126) month \$3,000,000 financing lease agreement effective April 12, 2022. Monthly payments of \$27,068 including fixed interest of 2.48%. Payments began on May 12, 2022, with a final payment due October 1, 2032. As part of the financing lease for the construction of Station 2 the District leased the land on which the station is to be built to the lender for \$1 per year for the term that the financing lease is outstanding. The financing lease is collateralized by the ground lease.

	2,105,592
Total	\$ 9,791,553
Less Current Portion	(275,722)
Long Term Portion	<u>\$ 9,515,831</u>

The annual debt service requirements for the financing lease at September 30, 2025, were as follows:

Years Ending	Total	Total	
<u>September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 275,722	\$ 49,099	\$ 324,821
2027	282,638	42,183	324,821
2028	289,728	35,093	324,821
2029	296,995	27,825	324,820
2030	304,445	20,376	324,821
2031-2033	<u>656,064</u>	<u>17,701</u>	<u>673,765</u>
	<u>\$2,105,592</u>	<u>\$ 192,277</u>	<u>\$2,297,869</u>

The District incurred interest expenditures of \$55,846 for the year ended September 30, 2025.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
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NOTE E - SUBSCRIPTION LIABILITY

The District entered into multiple subscription-based information technology arrangements for various software (GASB 96). The software have 1 year terms and have fixed payments. The District aggregated the subscriptions for reporting purposes. The District used a discount rate of 8.0% to record the present value of the future minimum payments as of the date of implementation.

The District is capitalizing the arrangements over a 5 year term in line with its fixed asset capitalization policy.

The future minimum subscription payments as of September 30, 2025, is as follows:

Years Ending September 30	Amount
2026	\$ 28,812
2027	28,812
2028	28,812
2029	28,812
	<u>115,248</u>
Impact of present value discount	<u>(20,453)</u>
Present value	<u>\$ 94,795</u>

The amortization of the subscription liability for the year ended September 30, 2025, was \$9,463.

At September 30, 2025, the right of use - subscription asset and right of use - subscription liability balances is as follows:

	Amount
Right of use subscription asset, current	\$ 28,812
Right of use subscription asset, noncurrent	65,983
	<u>\$ 94,795</u>
Right of use subscription liability, current	\$ 28,812
Right of use subscription liability, noncurrent	65,983
	<u>\$ 94,795</u>

The accompanying notes are an integral part of this statement.

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN

General Information about the Florida Retirement System

The Florida Retirement System ("FRS") was created in Chapter 121, Florida Statutes. The FRS was created to provide a defined benefit pension plan ("Pension Plan") for participating public employees. All District employees are participants in the Statewide Florida Retirement System (FRS) under authority of Article X, Section 14 of the State Constitution and Florida Statutes, Chapters 112 and 121. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide an integrated defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a separate cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Regular employees, senior management class, and elected officer class of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer defined benefit plans (FRS and HIS Plans) and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information dated June 30, 2025, is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

The District's total pension expense, \$947,368 for the year ended September 30, 2025, is recorded in the government-wide financial statements. Total District retirement actual contribution expenditures were \$1,074,082, \$928,698 and \$679,776 for the years ended September 30, 2025, 2024 and 2023, respectively. The District contributed 100% of the required contributions.

**FORT MYERS SHORES FIRE PROTECTION AND
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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS Pension Plan

Plan Description. The FRS Pension Plan ("Plan") is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

Regular Class - Members of the FRS who do not qualify for membership in the other classes.

Senior Management Service Class (SMSC) - Members in senior management level positions.

Special Risk Class - Members who are employed as certified firefighters and meet the criteria to qualify for this class.

Elected Officers - Members who are elected by the voters within the District boundaries.

Regular employees, senior management class, and elected officer class enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for those members classified as special risk who are eligible for normal retirement benefits at age 55 and 6 years of service or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 and 8 years of service or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 with 8 years of service or at any age after 30 years of service. However, effective July 1, 2023, for special risk who enrolled on or after July 1, 2011, normal retirement date changed to the earlier of 25 years of creditable service or age 55. Members of both Plans (FRS and HIS) include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost of living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS Pension Plan, continued

benefit payments while continuing employment with an FRS employer. An employee may elect to participate in DROP at any time after reaching normal retirement date.

Effective July 1, 2023, an employee may participate in DROP for a period not to exceed 96 months (8 years) after electing to participate except for certain instructional personnel who can participate for 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. Interest accrues at 4% on DROP accumulation held on or after July 1, 2023, and at 1.3% prior. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits. The restricted 12 month election window was removed. Participants may elect to enter DROP at anytime after becoming fully vested and reaching normal retirement age.

Benefits Provided. Benefits under the Plan are computed on the basis of age, and/or years of service, average final compensation, and credit service. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for the members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value of each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>%Value</u>
Regular Class and elected members initially enrolled before July 1, 2011	
Retirement up to age 62, or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class and elected members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS Pension Plan, continued

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>%Value</u>
Special Risk Regular	
Service from December 1, 1970, through September 30, 1974	2.00
Service on or after October 1, 1974	3.00
Senior Management Service Class	2.00
Elected Officers' Class	3.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the year ended September 30, 2025, were as follows:

<u>Class (1)</u>	<u>Percent of Gross Salary*</u>		
	<u>Employee</u>	<u>Employer (2)</u>	<u>Employer (3)</u>
Florida Retirement System, Regular	3.00	13.63	14.03
Florida Retirement System, Senior Management Service	3.00	34.52	33.24
Florida Retirement System, Special Risk	3.00	32.79	35.19
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes	0.00	21.13	22.02
Florida Retirement System, Reemployed Retiree	(2)	N/A	N/A
Florida Retirement System, Elected Official	3.00	58.68	54.57

Notes:

- (1) Contribution rates are dependent upon retirement class in which reemployed.
- (2) Employer rates include 2.00 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/24 - 6/30/25.
- (3) Employer rates include 2.00 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/25 - 6/30/26.

* As defined by the Plan.

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS Pension Plan, continued

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Pension Plan. At September 30, 2025, the District reported a net FRS pension liability of \$4,793,376 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The District's proportionate share of the net pension liability was based on the District's 2024-25 fiscal year contributions relative to the total 2024-25 fiscal year contributions of all participating members. At September 30, 2025, the District's proportionate share was .015445001 percent, which was an increase of .000977312 percent from its proportionate share measure as of September 30, 2024.

For the year ended September 30, 2025, the District recognized FRS pension expense of \$890,526. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to the pension from the following sources at September 30, 2025:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 511,983	\$ -
Change of assumptions	556,636	-
Net difference between projected and actual earnings on pension plan investments	-	800,303
Changes in proportion and differences between District contributions and proportionate share of contributions	999,493	5,976
District contributions subsequent to the measurement date	<u>277,646</u>	<u>-</u>
Total	<u>\$ 2,345,758</u>	<u>\$ 806,279</u>

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS Pension Plan, continued

The deferred outflows of resources related to the FRS pension, totaling \$277,646, resulting from District contributions subsequent to the measurement date, will be recognized as a reduction on the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension will be recognized in pension expense over the remaining service period of 4.7 years as follows:

<u>Fiscal Years Ending September 30</u>	<u>Amount</u>
2026	\$ 357,258
2027	357,258
2028	357,258
2029	357,259
2030	557,334
Thereafter	<u>(724,534)</u>
Total	<u>\$ 1,261,833</u>

Actuarial Assumptions. The total pension liability in the July 1, 2025, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	July 1, 2025
Measurement date	June 30, 2025
Inflation	2.40 percent
Real payroll growth	1.1 percent
Salary increases	3.50 percent, average, including inflation
Investment rate of return	6.70 percent, net of pension plan investment expense, including inflation
Actuarial cost method	Individual entry age

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2021.

The actuarial assumptions used in the July 1, 2025, valuation were based on the results of the 2024 actuarial experience study for the period July 1, 2018, through June 30, 2023.

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS Pension Plan, continued

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	3.2%	3.2%	1.1%
Fixed income	29.00%	5.5%	5.4%	4.0%
Global equity	45.00%	8.5%	6.9%	18.3%
Real estate (property)	12.00%	8.4%	7.1%	16.8%
Private equity	11.00%	12.4%	8.8%	28.4%
Strategic investments	<u>2.00%</u>	6.5%	6.1%	8.7%
Total	<u>100.00%</u>			
Assumed inflation - Mean		2.40%		1.50%

(1) As outlined in the Plan's investment policy

Money Weighted Rate of Return. The annual money weighted rate of return on the FRS Pension Plan investments for the year ended June 30, 2025, was 10.64%.

Discount Rate. The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS Pension Plan, continued

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.70 percent) or 1-percentage-point higher (7.70 percent) than the current rate:

	1% Decrease (5.70%)	Current Discount Rate (6.70%)	1% Increase (7.70%)
District's proportionate share of the net pension liability	<u>\$ 9,406,927</u>	<u>\$ 4,793,376</u>	<u>\$ 925,442</u>

Pension Plan Fiduciary Net Position. Detailed information about pension plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report (FRS ACFR) dated June 30, 2025.

The FRS ACFR and actuarial reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services
Division of Retirement
Bureau of Research and Member Communications
P.O. Box 9000
Tallahassee, FL 32315-9000

850-488-5706 or toll free at 877-377-1737

http://www.dms.myflorida.com/workforce_operations/retirement/publications

Payables to the Pension Plan. At September 30, 2025, the District reported a payable of \$123,507 for the outstanding amount of contributions in the FRS pension plan required for the year ended September 30, 2025.

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

Health Insurance Subsidy Plan

Plan Description. The Health Insurance Subsidy Plan ("HIS Plan") is a non-qualified cost-sharing multiple-employer defined benefit pension plan established under section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

Benefits Provided. Prior to July 1, 2023, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, Florida Statutes. Subsequent to July 1, 2023, eligible retirees and beneficiaries receive \$7.50 for each year of service monthly. Maximum benefit is \$225 per month or \$2,700 annually. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. Prior to July 1, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. Subsequent to July 1, 2023, the rate was 2%. The District contributed 100 percent of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to the HIS Plan. At September 30, 2025, the District reported a HIS net pension liability of \$894,514 for its proportionate share of the net HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The District's proportionate share of the net HIS liability was based on the

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

HIS Plan, continued

District's 2024-25 fiscal year contributions relative to the total 2024-25 fiscal year contributions of all participating members. At September 30, 2025, the District's proportionate share was .006978880 percent, which was an increase of .000441544 percent from its proportionate share measured as of September 30, 2024.

For the fiscal year ended September 30, 2025, the District recognized HIS expense of \$56,842. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 5,340	\$ 1,419
Change of assumptions	7,918	216,360
Net difference between projected and actual earnings on HIS pension plan investments	-	745
Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions	189,343	1,382
District contributions subsequent to the measurement date	17,983	-
Total	<u>\$ 220,584</u>	<u>\$ 219,906</u>

The deferred outflows of resources related to HIS, totaling \$17,983, resulting from District contributions subsequent to the measurement date, will be recognized as a reduction on the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense of the remaining service period of 5.8 years as follows:

<u>Fiscal Years Ending September 30</u>	<u>Amount</u>
2026	\$ (3,636)
2027	(3,636)
2028	(3,636)
2029	(3,637)
2030	(3,450)
Thereafter	690
Total	<u>\$ (17,305)</u>

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

HIS Plan, continued

Actuarial Assumptions. The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Real Payroll Growth	1.1 percent
Salary Increases	3.5 percent, average, including inflation
Municipal Bond Rate	5.20 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the Generational PUB-2010 with Projected Scale MP-2021.

The HIS Plan is funded on a pay-as-you-go basis and used the 2024 FRS experience study for this Plan in the June 30, 2025 measurement..

Discount Rate. The discount rate used to measure the total HIS liability changed from 3.93 percent to 5.20 percent. In general, the discount rate for calculating the total HIS liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District's Proportionate Share of the Net HIS Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net HIS liability calculated using the discount rate of 5.20 percent, as well as what the District's proportionate share of the net HIS liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.20 percent) or 1-percentage-point higher (6.20 percent) than the current rate:

	1% Decrease (4.20%)	Current Discount Rate (5.20%)	1% Increase (6.20%)
District's proportionate share of the net HIS liability	\$ 1,008,709	\$ 894,514	\$ 798,741

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

HIS Plan, continued

Pension Plan Fiduciary Net Position. Detailed information about the HIS plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Annual Comprehensive Financial Report (FRS ACFR) dated June 30, 2025.

The FRS ACFR and actuarial reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services
Division of Retirement
Bureau of Research and Member Communications
P.O. Box 9000
Tallahassee, FL 32315-9000
850-488-5706 or toll free at 877-377-1737

http://www.dms.myflorida.com/workforce_operations/retirement/publications

Payables to the Pension Plan. At September 30, 2025, the District reported a payable of \$7,883 for the outstanding amount of contributions to the HIS plan required for the year ended September 30, 2025.

FRS - Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions

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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS - Defined Contribution Pension Plan, continued

are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including FRS Financial Guidance Program, are funded through an employer contribution of .06 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2024-25 fiscal year were as follows:

Class (1)	Percent of Gross Salary*		
	Employee	Employer (2)	Employer (3)
Florida Retirement System, Regular	3.00	8.30	8.30
Florida Retirement System, Senior Management Service	3.00	9.67	9.67
Florida Retirement System, Special Risk	3.00	16.00	16.00
Florida Retirement System, Reemployed Retiree	(2)	N/A	N/A
Florida Retirement System, Elected Official	3.00	13.34	13.34

Notes:

- (1) Contribution rates are dependent upon retirement class in which reemployed.
- (2) Employer rates include 2.00 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/24 - 6/30/25.
- (3) Employer rates include 2.00 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/25 - 6/30/26.

* As defined by the Plan.

Effective July 1, 2023, employer contribution rates increased by 2% in all membership classes.

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

**FORT MYERS SHORES FIRE PROTECTION AND
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NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED

FRS - Defined Contribution Pension Plan, continued

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense (included in the FRS expenditures) totaled \$55,412 for the fiscal year ended September 30, 2025.

Payables to the Investment Plan. At September 30, 2025, the District reported a payable of \$0 for the outstanding amount of contributions to the Plan required for the fiscal year ended September 30, 2025.

NOTE G - PROPERTY TAXES

Property taxes are levied after formal adoption of the District's budget and become due and payable on November 1 of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates are sold to the public for the full amount of any unpaid taxes and must be sold no later than June 1 of each year. The billing, collection, and related record keeping of all property taxes is performed for the District by the Lee County Tax Collector. No accrual for the property tax levy becoming due in November 2025 is included in the accompanying financial statements, since such taxes are collected to finance expenditures of the subsequent period.

**FORT MYERS SHORES FIRE PROTECTION AND
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NOTE G - PROPERTY TAXES, CONTINUED

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided for by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate. As of September 30, 2025, \$51,175 was due from the Lee County Tax Collector to the District for ad valorem taxes and excess fees.

Important dates in the property tax cycle are as follows:

Assessment roll certified	July 1
Millage resolution approved	No later than 93 days following certification of assessment roll
Taxes due and payable (Levy date)	November (with various discount provisions through March 31)
Property taxes payable - maximum discount (4 percent)	30 days after levy date
Beginning of fiscal year for which taxes have been levied	October 1
Due date	March 31
Taxes become delinquent (lien date)	April 1
Tax certificates sold by the Lee County Tax Collector	Prior to June 1

For the year ended September 30, 2025, the Board of Commissioners of the District levied ad valorem taxes at a millage rate of \$2.50 per \$1,000 (2.50 mills) of the 2024 net taxable value of real property located within the District. The District's millage cap is 3.0 mills.

NOTE H - FUND BALANCE

Fund balance was noted as nonspendable for the following purposes at September 30, 2025:

<u>Nonspendable fund balance - General Fund</u>	<u>Amount</u>
Deposits	\$ -
Prepaid Expenses	-
Total	<u><u>\$ -</u></u>

**FORT MYERS SHORES FIRE PROTECTION AND
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NOTE H - FUND BALANCE, CONTINUED

Fund balance was assigned for the following purposes at September 30, 2025:

<u>Assigned fund balance - General Fund</u>	<u>Amount</u>
Facilities	\$ 4,299,969
Apparatus	2,025,000
Tools & Equipment	600,000
Staff/Utility Vehicles	100,000
Protective Clothing	66,000
Disaster Fund	950,000
Three (3) Month Reserve	1,675,000
Sick and Vacation Payout	300,000
Cancer Presumption Legislation	100,000
Post Employment Insurance (OPEB)	<u>450,000</u>
Total Assigned Fund Balance	<u><u>\$ 10,565,969</u></u>

NOTE I - IMPACT FEE FUND ACTIVITY

During the year ended September 30, 2025, the Impact Fee Fund had the following activity:

	<u>Amount</u>
Unearned revenue, October 1, 2024	\$ 729,418
Impact fee receipts	282,746
Due from other governments	59,533
Interest and other income	2,691
Capital outlay	-
Debt service	<u>(324,821)</u>
Unearned revenue, September 30, 2025	<u><u>\$ 749,567</u></u>

**FORT MYERS SHORES FIRE PROTECTION AND
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NOTE J - RISK MANAGEMENT

During the year ended September 30, 2022, the District implemented health benefits as follows:

The District offers a health reimbursement arrangement (HRA) Plan for its employees.

The Plan is third party administered. The plan is operated as a irrevocable trust. The Plan is employer only funded.

The District's HRA contributions for the year ended September 30, 2025, were \$154,800.

The District incurred \$1,006,829 in health insurance, disability, life, OPEB including HRA contributions (noted above) and workers' compensation insurance during the year ended September 30, 2025.

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Insurance programs for general/professional liability, automobile, property, and commercial umbrella are covered by commercial insurance. The District retains the risk of loss up to a deductible amount (ranging from \$250 to \$1,000) with the risk of loss in excess of this amount transferred to the insurance carrier with limits of liability of \$1,000,000 per occurrence and \$2,000,000 in the aggregate. The District also has excess liability coverage of \$3,000,000 per occurrence and \$6,000,000 aggregate. The District is third party insured for employee health, dental and vision, as well as workers' compensation.

NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB)

Pursuant to the provisions of Section 112.08, Florida Statutes, the District's defined benefit single employer OPEB Plan provides the opportunity to obtain insurance (health, dental, life and vision) benefits to its retired employees. The District

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**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),
CONTINUED**

administers the OPEB Plan. The year ended September 30, 2018, was the District's transition year and as such, the District implemented GASB No. 75 "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". GASB No. 75 requires the District to annually record its actuarially determined total OPEB liability. All retired full-time employees are eligible for OPEB benefits if actively employed by the District immediately before retirement. The benefits are provided both with contractual or labor agreements. The benefits may require contribution from the retirees, depending on certain specified criteria and, in particular, length of creditable employment. For participants who retire prior to February 1, 2022, the District pays 100% of the retiree health only coverage (single) less the FRS health insurance subsidy (HIS) reimbursement amount until age 65. As of September 30, 2023, there were five (5) retirees eligible to receive benefits and five (5) retirees receiving these benefits. For participants who retire after February 1, 2022, the District offers the opportunity to the retiree to purchase pre-Medicare health insurance that is offered to active employees. At October 1, 2023, there were twenty-seven (27) active District employees. Employees receive a subsidy from the District of \$5,200 per year deposited to their HRA accounts that is to fund the healthcare expenditures once they retire. The participant will also receive their HIS benefits. The District paid 100% of a former Chief's medical insurance cost until Medicare coverage was activated in September 2023, then the District will pay \$400 per month for life into the HRA for the former chief. Retirees may purchase dependent coverage through the District. At age 65 the retirees then must move to Medicare but may continue to purchase life, dental and vision coverage through the District. The District finances the benefits on a pay-as-you-go basis and recognizes expenditures at the time the premiums are due. There is no separate trust for these benefits.

Funding Policy

The District's OPEB benefits are unfunded. The District has not determined if a separate trust fund or equivalent arrangement will be established into which the District would make contributions to advance-fund the obligation. Therefore, no separate financial statements are issued. All required disclosures are presented

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**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),
CONTINUED**

Funding Policy, continued

herein. The District did, however, assign a portion of its fund balance in the amount of \$575,000 to offset a portion of the future OPEB costs. The District obtained an actuarial valuation for OPEB Plan to measure the current year's subsidies and project these subsidies into the future, making an allocation of that cost to different years.

The District subsidizes the premium rates paid by retirees by allowing them to participate at blended premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, retiree claims are expected to result in higher costs to the plan on average than those of active employees.

The District's retired employees paid \$26,544 towards the total retiree health insurance cost of \$80,368 paid by the District for retiree health insurance for the year ended September 30, 2025.

Actuarial Methods and Assumptions

At September 30, 2025, the District's net OPEB liability of \$1,685,741 was measured as of September 30, 2024, for the year ended September 30, 2025, and was determined by using actuarial valuation data as of October 1, 2023.

The following actuarial assumptions and other inputs were applied to all periods included in the measurement:

Rate of inflation	2.50%
Salary Increases depending on years of service	5.4% - 2.8%
Discount Rate as of September 30, 2018	3.50%
Discount Rate as of September 30, 2019	3.83%
Discount Rate as of September 30, 2020	2.75%
Discount Rate as of September 30, 2021	2.41%
Discount Rate as of September 30, 2022	2.19%
Discount Rate as of September 30, 2023	4.40%
Discount Rate as of September 30, 2024	4.63%
Discount Rate as of September 30, 2025	3.88%

Annual healthcare cost trend using the Society of Actuaries Long-Run Medical Cost Trend Model baseline assumptions with an initial rate of 6.0% per year trending to 4.54% by 2050.

The discount rate was based on the 20 Year Municipal Bond Rate with AA/Aa or higher.

Entry age normal cost method was used.

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**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),
CONTINUED**

Actuarial Methods and Assumptions, continued

The FRS salary scale was used (July 1, 2022 Actuary Report).

Mortality rates were based on the Pub-2010 Generational Healthy Mortality Table with scale MP-2021.

The actuarial assumptions used in the October 1, 2023, valuation were based on results of the most recent actuarial experience study performed for the FRS Retirement Plan.

The rationales for selecting each of the assumptions used in the financial accounting valuation and for the assumptions changes summarized above are to best reflect the current market conditions and recent plan experience.

Demographic Assumptions

100% of participants are assumed to retire at age 56 with six (6) years of service and participate in the Plan. 25% participation for spouses is assumed. Termination assumptions mirror the Florida Retirement System's special risk employees' termination assumptions as reported in the FRS July 1, 2022, actuarial valuation report. No disability assumption was made.

Changes in the Net OPEB Liability

	<u>Amount</u>
Balance at September 30, 2024	\$ 1,590,636
Changes for the year:	
Service Cost	65,662
Interest	73,647
Change in Benefit Terms	-
Difference Between Expected and Actual Experience	-
Changes in Assumptions	87,084
Contributions from Employer	<u>(131,288)</u>
Net Changes	<u>95,105</u>
Balance at September 30, 2025	<u>\$ 1,685,741</u>

**FORT MYERS SHORES FIRE PROTECTION AND
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**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),
CONTINUED**

Changes in the Net OPEB Liability, continued

The following presents the net OPEB liability of the District as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percent higher or 1 percent lower than the current discount rate.

	1% Decrease 2.88%	Current Rate 3.88%	1% Increase 4.88%
Net OPEB Liability	\$ 1,805,903	\$ 1,685,741	\$ 1,570,330

The following presents the net OPEB liability of the District as well as what the District's net OPEB liability would be if it were calculated using healthcare trend rates that are 1 percent higher or 1 percent lower than the current healthcare trend rate.

	1% Decrease 3.04%	Trend Rate 4.04%	1% Increase 5.04%
Net OPEB Liability	\$ 1,499,081	\$ 1,685,741	\$ 1,912,213

For the year ended September 30, 2025, the District recognized OPEB expense of \$201,553. At September 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,115,535	\$ -
Changes in Assumptions	121,108	826,834
Net difference between projected and actual earnings	-	-
Employer contribution subsequent to measurement date	-	-
Total	<u>\$ 1,236,643</u>	<u>\$ 826,834</u>

\$0 reported as deferred outflows of resources related to OPEB resulting from employer contributions subsequent to measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2026.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
September 30, 2025**

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**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),
CONTINUED**

Changes in the Net OPEB Liability, continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ended September 30:	Amount
2026	\$ 62,244
2027	62,244
2028	62,247
2029	66,933
2030	70,859
Total Thereafter	85,282
	<u>\$ 409,809</u>

**REQUIRED SUPPLEMENTARY
INFORMATION
OTHER THAN MD&A**

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND -
SUMMARY STATEMENT
Year Ended September 30, 2025**

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	General Fund			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
REVENUES				
Ad valorem taxes	\$ 8,160,309	\$ 8,160,309	\$ 8,332,188	\$ 171,879
Intergovernmental revenues:				
State firefighter supplement	7,080	7,080	7,080	-
Federal grant	-	-	27,636	27,636
Inspection fees	6,000	6,000	9,079	3,079
Miscellaneous:				
Interest	200,000	200,000	447,063	247,063
Other	26,532	26,532	61,847	35,315
Carryforward	8,830,000	9,014,755	-	(9,014,755)
TOTAL REVENUES	17,229,921	17,414,676	8,884,893	(8,529,783)
EXPENDITURES				
Current				
Public safety				
Personnel services	5,848,600	5,848,600	5,628,144	220,456
Operating expenditures	1,456,600	1,456,600	1,178,492	278,108
Capital outlay	619,000	619,000	527,043	91,957
Debt service				
Principal reduction	-	-	-	-
Interest and fiscal charges	-	-	-	-
Reserves				
Budget reserves	9,305,721	9,490,476	-	9,490,476
TOTAL EXPENDITURES	17,229,921	17,414,676	7,333,679	10,080,997
EXCESS REVENUES OVER (UNDER) EXPENDITURES	-	-	1,551,214	1,551,214
OTHER FINANCING SOURCES				
Proceeds from disposition of asset	-	-	-	-
TOTAL OTHER FINANCING SOURCES	-	-	-	-
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES	\$ -	\$ -	1,551,214	\$ 1,551,214
FUND BALANCE - BEGINNING			9,014,755	
FUND BALANCE - ENDING			\$ 10,565,969	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -
GENERAL FUND - DETAILED STATEMENT
Year Ended September 30, 2025**

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	General Fund			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
REVENUES				
Ad valorem taxes	\$ 8,160,309	\$ 8,160,309	\$ 8,332,188	\$ 171,879
Intergovernmental revenues:				
State firefighter supplement	7,080	7,080	7,080	-
Federal grant	-	-	27,636	27,636
Inspection fees	6,000	6,000	9,079	3,079
Miscellaneous:				
Interest	200,000	200,000	447,063	247,063
Other	26,532	26,532	61,847	35,315
Carryforward	8,830,000	9,014,755	-	(9,014,755)
TOTAL REVENUES	<u>17,229,921</u>	<u>17,414,676</u>	<u>8,884,893</u>	<u>(8,529,783)</u>
EXPENDITURES				
Current				
Personnel services:				
Salaries & wages	3,429,800	3,429,800	3,298,221	131,579
Payroll taxes	263,000	263,000	249,012	13,988
Retirement	1,102,000	1,102,000	1,074,082	27,918
Health and life insurance	765,000	765,000	773,332	(8,332)
OPEB Contribution	159,800	159,800	154,800	5,000
Workers' compensation	129,000	129,000	78,697	50,303
Subtotal - Personnel services	<u>5,848,600</u>	<u>5,848,600</u>	<u>5,628,144</u>	<u>220,456</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -
GENERAL FUND - DETAILED STATEMENT, CONTINUED
Year Ended September 30, 2025**

Page 53 of 66

	General Fund			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Operating expenditures:				
Professional services	105,000	105,000	70,483	34,517
Accounting and audit	35,000	35,000	33,000	2,000
Tax collector fees	165,000	165,000	167,233	(2,233)
Property appraiser fees	49,000	49,000	42,031	6,969
Employee Physicals	-	-	-	-
Contractual services	20,000	20,000	17,620	2,380
Rentals and leases	10,000	10,000	6,656	3,344
Repairs and maintenance	192,000	192,000	169,889	22,111
Operating supplies	40,000	40,000	35,094	4,906
Insurance	120,000	120,000	115,977	4,023
Office supplies	5,500	5,500	1,352	4,148
Software support and maint.	60,000	60,000	39,128	20,872
Uniforms	30,000	30,000	23,545	6,455
Firefighter gear/tools/equipment	285,000	285,000	218,644	66,356
Medical supplies	-	-	-	-
Training/education equipment	100,600	100,600	67,384	33,216
Books/memberships/training	25,000	25,000	17,157	7,843
Utilities	42,000	42,000	40,928	1,072
Communication and freight	57,000	57,000	45,598	11,402
Fuel	50,000	50,000	26,673	23,327
Furniture & Fixtures	15,000	15,000	9,870	5,130
Travel and per diem	18,000	18,000	8,331	9,669
Promotions/printing	25,000	25,000	15,124	9,876
Other charges	7,500	7,500	6,775	725
Subtotal - Operating expenditures	1,456,600	1,456,600	1,178,492	278,108
Capital outlay:				
Machinery and equipment	527,000	527,000	492,694	34,306
Vehicles	-	-	-	-
Buildings	92,000	92,000	34,349	57,651
Subtotal - Capital outlay	619,000	619,000	527,043	91,957

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -
GENERAL FUND - DETAILED STATEMENT, CONTINUED
Year Ended September 30, 2025**

Page 54 of 66

	General Fund			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Debt Service:				
Principal reduction	-	-	-	-
Interest expense	-	-	-	-
Subtotal - Debt service	-	-	-	-
Reserves				
Budget reserves	9,305,721	9,490,476	-	9,490,476
Subtotal - Reserves	9,305,721	9,490,476	-	9,490,476
 TOTAL EXPENDITURES	<u>17,229,921</u>	<u>17,414,676</u>	<u>7,333,679</u>	<u>10,080,997</u>
 EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>-</u>	<u>-</u>	<u>1,551,214</u>	<u>1,551,214</u>
OTHER FINANCING SOURCES				
Proceeds from disposition of asset	-	-	-	-
 TOTAL OTHER FINANCING SOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
 EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES	<u>\$ -</u>	<u>\$ -</u>	<u>1,551,214</u>	<u>\$ 1,551,214</u>
 FUND BALANCE - BEGINNING			<u>9,014,755</u>	
 FUND BALANCE - ENDING			<u>\$ 10,565,969</u>	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL - IMPACT FEE FUND
Year Ended September 30, 2025**

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Impact Fee Fund				
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
REVENUES				
Fees:				
Impact fees	\$ 850,000	\$ 850,000	\$ 322,130	\$ (527,870)
Impact fee reserves	-	-	-	-
Miscellaneous:				
Interest	-	-	2,691	2,691
TOTAL REVENUES	<u>850,000</u>	<u>850,000</u>	<u>324,821</u>	<u>(525,179)</u>
EXPENDITURES				
Public safety				
Operating expenditures	-	-	-	-
Capital outlay				
Buildings	-	-	-	-
Vehicles	-	-	-	-
Equipment	-	-	-	-
Debt Service:				
Principal Reduction	324,821	324,821	268,975	55,846
Interest	-	-	55,846	(55,846)
Reserves				
Impact fee reserves	<u>525,179</u>	<u>525,179</u>	<u>-</u>	<u>525,179</u>
TOTAL EXPENDITURES	<u>850,000</u>	<u>850,000</u>	<u>324,821</u>	<u>525,179</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>
FUND BALANCE - Beginning			<u>-</u>	
FUND BALANCE - Ending			<u><u>\$ -</u></u>	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET
PENSION LIABILITY - FLORIDA RETIREMENT SYSTEM (FRS) PENSION
PLAN (1)**

	2025	2024	2023	2022
District's proportion (%) of the net pension liability	0.015445001%	0.014467689%	0.011895149%	0.010588797%
District's proportionate share (\$) of the net pension liability	\$ 4,793,376	\$ 5,596,782	\$ 4,739,840	\$ 3,939,883
District's covered-employee payroll	\$ 3,298,221	\$ 2,930,064	\$ 2,489,987	\$ 2,153,823
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	145.33%	191.01%	190.36%	182.93%
Plan fiduciary net position as a percentage of the total pension liability	87.26%	83.70%	82.38%	82.89%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

**SCHEDULE OF DISTRICT CONTRIBUTIONS -
FLORIDA RETIREMENT SYSTEM (FRS) PENSION PLAN (1)**

	2025	2024	2023	2022
Contractually required contribution	\$ 1,009,637	\$ 872,976	\$ 638,989	\$ 493,935
Contributions in relation to the contractually required contribution	<u>1,009,637</u>	<u>872,976</u>	<u>638,989</u>	<u>493,935</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 3,298,221	\$ 2,930,064	\$ 2,489,987	\$ 2,153,823
Contributions as a percentage of covered-employee payroll	30.61%	29.79%	25.66%	22.93%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, governments should present information for only those years for which information is available.

2021	2020	2019	2018	2017	2016	2015
0.009495028%	0.009650720%	0.009294450%	0.009633030%	0.009357572%	0.010287382%	0.009110414%
\$ 717,241	\$ 4,182,764	\$ 3,200,808	\$ 2,901,519	\$ 2,767,907	\$ 2,597,573	\$ 1,176,732
\$ 1,817,750	\$ 1,638,411	\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023
39.46%	255.29%	212.34%	184.49%	180.56%	182.34%	81.77%
96.40%	78.87%	82.61%	84.26%	83.89%	84.88%	92.00%

2021	2020	2019	2018	2017	2016	2015
\$ 395,756	\$ 335,253	\$ 304,735	\$ 282,553	\$ 262,326	\$ 249,706	\$ 227,899
<u>395,756</u>	<u>335,253</u>	<u>304,735</u>	<u>282,553</u>	<u>262,326</u>	<u>249,706</u>	<u>227,899</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 1,817,750	\$ 1,638,411	\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023
21.77%	20.46%	20.22%	17.97%	17.11%	17.53%	15.84%

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**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET
PENSION LIABILITY - HEALTH INSURANCE SUBSIDY (HIS) PENSION
PLAN (1)**

	2025	2024	2023	2022
District's proportion (%) of the net pension liability	0.006978880%	0.006537336%	0.005908392%	0.005558523%
District's proportionate share (\$) of the net pension liability	\$ 894,514	\$ 980,664	\$ 938,331	\$ 588,736
District's covered-employee payroll	\$ 3,298,221	\$ 2,930,064	\$ 2,489,987	\$ 2,153,823
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	27.12%	33.47%	37.68%	27.33%
Plan fiduciary net position as a percentage of the total pension liability	6.36%	4.80%	4.12%	4.81%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

**SCHEDULE OF DISTRICT CONTRIBUTIONS -
HEALTH INSURANCE SUBSIDY (HIS) PENSION PLAN (1)**

	2025	2024	2023	2022
Contractually required contribution	\$ 64,445	\$ 55,722	\$ 40,787	\$ 31,528
Contributions in relation to the contractually required contribution	64,445	55,722	40,787	31,528
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 3,298,221	\$ 2,930,064	\$ 2,489,987	\$ 2,153,823
Contributions as a percentage of covered-employee payroll	1.95%	1.90%	1.64%	1.46%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, governments should present information for only those years for which information is available.

2021	2020	2019	2018	2017	2016	2015
0.004958478%	0.004532321%	0.004462536%	0.004942153%	0.004626676%	0.004763190%	0.004590919%
\$ 608,232	\$ 553,389	\$ 499,313	\$ 523,083	\$ 494,706	\$ 555,131	\$ 468,202
\$ 1,817,750	\$ 1,638,411	\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023
33.46%	33.78%	33.12%	33.26%	32.27%	38.97%	32.54%
3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

2021	2020	2019	2018	2017	2016	2015
\$ 25,261	\$ 25,234	\$ 22,937	\$ 21,267	\$ 19,745	\$ 20,339	\$ 18,563
<u>25,261</u>	<u>25,234</u>	<u>22,937</u>	<u>21,267</u>	<u>19,745</u>	<u>20,339</u>	<u>18,563</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 1,817,750	\$ 1,638,411	\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023
1.39%	1.54%	1.52%	1.35%	1.29%	1.43%	1.29%

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
September 30, 2025**

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Changes of Assumptions

Actuarial assumptions for both cost-sharing defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent 2024 experience study for the FRS Pension Plan was for the period July 1, 2018, through June 30, 2023. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth, including inflation, for both plans is assumed at 3.50%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments was unchanged at 6.7%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 5.20%, increased from 3.93%, was used to determine the total pension liability for the program (Bond Buyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both plans were based on the Generational PUB-2010 with Projection Scale MP-2021 tables.

Florida Retirement System Pension Plan

There were changes in actuarial assumptions. As of June 30, 2025, the inflation rate assumption remained at 2.4 percent, the real payroll growth assumption remained at 1.1 percent, and the overall payroll growth rate assumption remained at 3.50 percent. The long-term expected rate of return was unchanged at 6.70 percent.

Health Insurance Subsidy Pension Plan

The municipal rate used to determine total pension liability increased to 5.20 percent from 3.93 percent. Also the HIS Plan adopted the 2024 FRS experience study.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
September 30, 2025**

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Pension Expense and Deferred Outflows/Inflows of Resources

In accordance with GASB 68, paragraphs 54 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current reporting period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes of assumptions or other inputs - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes in proportion and differences between contributions and proportionate share of contributions - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Differences between expected and actual earnings on pension plan investments - amortized over five years

Contributions to the pension plans from employers are not included in collective pension expense. However, employee contributions are used to reduce pension expense.

The average expected remaining service life of all employees provided with pensions through the pension plans at September 30, 2025, was 4.7 years (5.3 for FY 24) for FRS and 5.8 years (6.3 for FY 24) for HIS.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND
RELATED RATIOS GASB 75 AND RELATED NOTES TO THE SCHEDULE**

Changes in Employer's Net OPEB Liability and Related Ratios as of September 30:

Net OPEB Liability	2025	2024	2023
Service Cost	\$ 65,662	\$ 97,159	\$ 141,664
Interest Cost	73,647	81,239	48,012
Changes in Benefit Terms	-	-	-
Differences Between Expected and Actual Experience	-	203,101	-
Changes in Assumptions	87,084	(573,137)	(416,137)
Benefit Payments	(131,288)	(128,146)	(110,941)
Net Change in net OPEB Liability	95,105	(319,784)	(337,402)
Net OPEB Liability - Beginning of Year	1,590,636	1,910,420	2,247,822
Net OPEB Liability - End of Year	<u>\$ 1,685,741</u>	<u>\$ 1,590,636</u>	<u>\$ 1,910,420</u>

NOTE: Information for FY 2017 and earlier is not available.

Plan Fiduciary Net Position as of September 30:

	2025	2024	2023
Contributions - Employer	\$ 131,288	\$ 128,146	\$ 110,941
Net Investment Income	-	-	-
Benefit Payments	(131,288)	(128,146)	(110,941)
Administrative Expense	-	-	-
Net Change in Fiduciary Net Position	-	-	-
Fiduciary Net Position - Beginning of Year	-	-	-
Fiduciary Net Position - End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net OPEB Liability (Total)	\$ 1,685,741	\$ 1,590,636	\$ 1,910,420
Fiduciary Net Position as a % of Net OPEB Liability	0.00%	0.00%	0.00%
Covered-Employee Payroll *			
Net OPEB Liability as a % of Payroll *			
Expected Average Remaining Service Years of All Participants	13	13	12

* Because this OPEB plan does not depend on salary, no information is provided.

NOTE: Information for FY 2017 and earlier is not available.

Notes to the Schedule:

Benefit Changes: As of February 1, 2022, retirees receive access to coverage only except for a former Chief who receives coverage free of charge until Medicare then receives \$400 per month subsidy.

Changes of Assumptions	The discount rate was changed as follows:
9/30/18	3.50%
9/30/19	3.83%
9/30/20	2.75%
9/30/21	2.41%
9/30/22	2.19%
9/30/23	4.40%
9/30/24	4.63%
9/30/25	3.88%

2022	2021	2020	2019	2018
\$ 110,521	\$ 112,869	\$ 75,747	\$ 77,746	\$ 80,845
44,959	48,847	49,344	44,585	39,425
(855,439)	-	-	-	-
1,083,722	-	410,798	-	-
35,820	5,624	25,192	(43,166)	(51,598)
(74,574)	(81,546)	(64,858)	(64,469)	(68,670)
345,009	85,794	496,223	14,696	2
1,902,813	1,817,019	1,320,796	1,306,100	1,306,098
<u>\$ 2,247,822</u>	<u>\$ 1,902,813</u>	<u>\$ 1,817,019</u>	<u>\$ 1,320,796</u>	<u>\$ 1,306,100</u>

2022	2021	2020	2019	2018
\$ 74,574	\$ 81,546	\$ 64,858	\$ 64,469	\$ 68,670
-	-	-	-	-
(74,574)	(81,546)	(64,858)	(64,469)	(68,670)
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 2,247,822	\$ 1,902,813	\$ 1,817,019	\$ 1,320,796	\$ 1,306,100
0.00%	0.00%	0.00%	0.00%	0.00%

12

12

13

11

11

Population covered by Plan: 31 active 5 retired
Plan has no specific trust established. \$450,000 assigned for OPEB.

ADDITIONAL REPORTS

HSC/Tuscan & Company, PA

CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF BASIC
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

Board of Commissioners
Fort Myers Shores Fire Protection and Rescue Service District
12345 Palm Beach Boulevard
Fort Myers, Florida 33905

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States of America, the basic financial statements of the governmental activities and each major fund of Fort Myers Shores Fire Protection and Rescue Service District (the "District") as of and for the year ended September 30, 2025, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents and have issued our report thereon dated January 6, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the basic financial statements will not be prevented or detected and

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corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined previously. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Fort Myers Shores Fire Protection and Rescue Service District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HSC/Tuscan & Company, P.A.

HSC/TUSCAN & COMPANY, P.A.
Fort Myers, Florida
January 6, 2026

HSC/Tuscan

& Company, PA

CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

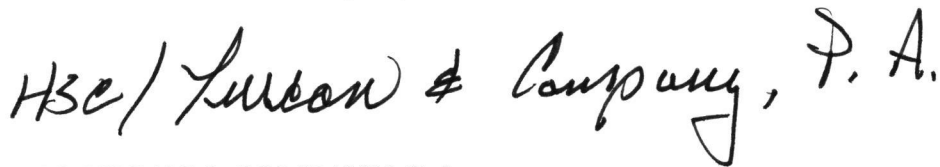
Board of Commissioners
Fort Myers Shores Fire Protection and Rescue Service District
12345 Palm Beach Boulevard
Fort Myers, Florida 33905

We have examined Fort Myers Shores Fire Protection and Rescue Service District's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025. Management is responsible for Fort Myers Shores Fire Protection and Rescue Service District's compliance with those requirements. Our responsibility is to express an opinion on Fort Myers Shores Fire Protection and Rescue Service District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Fort Myers Shores Fire Protection and Rescue Service District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Fort Myers Shores Fire Protection and Rescue Service District's compliance with specified requirements.

In our opinion, Fort Myers Shores Fire Protection and Rescue Service District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the Fort Myers Shores Fire Protection and Rescue Service District and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



HSC/TUSCAN & COMPANY, P.A.
Fort Myers, Florida
January 6, 2026

INTEGRITY SERVICE EXPERIENCE

HSC/Tuscan & Company, PA

CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

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INDEPENDENT AUDITOR'S REPORT TO MANAGEMENT

Board of Commissioners
Fort Myers Shores Fire Protection and Rescue Service District
12345 Palm Beach Boulevard
Fort Myers, Florida 33905

We have audited the accompanying basic financial statements of Fort Myers Shores Fire Protection and Rescue Service District (the "District") as of and for the year ended September 30, 2025, and have issued our report thereon dated January 6, 2026.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States of America and Chapter 10.550, Rules of the Florida Auditor General. We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Chapter 10.550, Rules of the Florida Auditor General. Disclosures in those reports, which are dated January 6, 2026, should be considered in conjunction with this report to management.

Additionally, our audit was conducted in accordance with Chapter 10.550, Rules of the Auditor General, which governs the conduct of local governmental entity audits performed in the State of Florida. This letter includes the following information, which is not included in the aforementioned auditor's reports:

- Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no financially significant prior year comments noted.
- Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. No such recommendations were noted to improve financial management.
- Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have an

INTEGRITY SERVICE EXPERIENCE

effect on the financial statements that is less than material but more than inconsequential. In connection with our audit, we did not have any such findings.

- Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The District discloses this information in the notes to the financial statements.
- Section 10.554(1)(i)5.a., Rules of the Auditor General, requires a statement be included as to whether or not the local government entity has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.
- Pursuant to Sections 10.554(1)(i)5.b(1) and 10.556(7), Rules of the Auditor General, we have applied financial condition assessment procedures pursuant to Rule 10.556(8). It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. In connection with our audit, we determined that the District did not meet any of the criteria of a deteriorating financial condition described in Auditor General Rule Section 10.554(1)(i)(5).a.
- Pursuant to Section 10.554(1)(i)5.b(2), Rules of the Auditor General, if a deteriorating financial condition(s) is noted then a statement is so required along with the conditions causing the auditor to make such a conclusion. No such conditions were noted.
- Pursuant to Section 10.554(1)(i)5.c., Rules of the Auditor General, requires a statement indicating a failure, if any, of a component unit Special District to provide financial information necessary to a proper reporting of the component unit within the audited financial statements of this entity (F.S. Section 218.39(3)(b)). There are no known component special districts required to report within these financial statements.
- Pursuant to Section 10.554(1)(i)7, Rules of the Auditor General, requires disclosure of certain unaudited data. See Exhibit 2.
- Pursuant to Section 10.554(1)(i)8, Rules of the Auditor General, requires an independent special district that imposes ad valorem taxes to disclose certain related unaudited data. See Exhibit 2.
- Section 10.554(1)9, Rules of the Auditor General, requires an independent special district that imposes a non-ad valorem special assessment to disclose certain unaudited data. See Exhibit 2.

- Section 10.556(10)(a), Rules of the Auditor General, requires that the scope of our audit to determine the District's compliance with the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit, we determined that the District complied with Section 218.415, Florida Statutes as reported in our Independent Accountant's Report on Compliance with Section 218.415, Florida Statutes dated January 6, 2026, included herein.

PRIOR YEAR COMMENTS:

No financially significant comments noted.

CURRENT YEAR COMMENTS:

No financially significant comments noted.

Pursuant to Chapter 119, Florida Statutes, this management letter is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this letter is intended solely for the information and use of the Board of Commissioners, management, the Auditor General of the State of Florida and other federal and state agencies. This report is not intended to be and should not be used by anyone other than these specified parties.

HSC/Tuscan & Company, P.A.

HSC/TUSCAN & COMPANY, P.A.
Fort Myers, Florida
January 6, 2026

EXHIBIT 1

Ft. Myers Shores Fire Protection and Rescue Service District
12345 Palm Beach Blvd S.E. Ft. Myers FL 33905
Phone (239) 694-2833 www.fmsfd.org



April 14, 2026

Jeff Tuscan
HSC/Tuscan & Company, P.A.

Dear Mr. Tuscan:

We are in agreement with the basic financial statements for fiscal year 2024-2025 and have noted that there were no current year comments for our response.

Respectfully,

A handwritten signature in black ink, appearing to read "Robert Rewis", followed by a large, stylized "R" or "J" flourish.

Robert Rewis
Fire Chief

“Service Beyond Expectation”

EXHIBIT 2

**UNAUDITED
COMPLIANCE WITH REPORTING REQUIRED BY:**

Auditor General Rule 10.554(1)(i)7

For a dependent special district or an independent special district, or a local government entity that includes the information of a dependent special district as provided in Section 218.39(3)(a), Florida Statutes, the following specific information provided by management (with explanatory verbiage that the auditor provides no assurance on the information):

- a. The total number of district employees compensated in the last pay period of the district's fiscal year being reported (see information required in Section 218.32(1)(e)2.a., Florida Statutes). 36 including 5 Board of Commission Members
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year being reported (see information required in Section 218.32(1)(e)2.b., Florida Statutes). 1
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency (see information required in Section 218.32(1)(e)2.c., Florida Statutes). (Total wage compensation for the fiscal year being audited). \$3,298,221
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency (see information required in Section 218.32(1)(e)2.d., Florida Statutes). (Amounts paid that would be reported on a Form 1099 for FYE). \$36,298
- e. Each construction project with a total cost of at least \$65,000 approved by the district that was scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project (see information required in Section 218.32(1)(e)2.e., Florida Statutes). None
- f. A budget variance report based on the budget adopted under section 189.016(4), Florida Statutes, before the beginning of the fiscal year reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes (see information required in Section 218.32(1)(e)3., Florida Statutes). If there were amendments then include budget variance (original budget vs. actual at FYE). See attached pages 3 and 4.

Auditor General Rule 10.554(1)(i)8

For an independent special district that imposes ad valorem taxes, the following specific information provided by management (with explanatory verbiage that the auditor provides no assurance on the information): (see information required in Section 218.32(1)(e)4., Florida Statutes).

- a. The millage rate or rates imposed by the district. 2.50 mills
- b. The current year gross amount of ad valorem taxes collected by or on behalf of the district.
\$8,332,188
- c. The total amount of outstanding bonds issued by the district and terms of such bonds. 0

Auditor General Rule 10.554(1)(i)9

For an independent special district that imposes non-ad valorem special assessments, the following specific information provided by management (with explanatory verbiage that the auditor provides no assurance on the information): (see information required in Section 218.32(1)(e)5., Florida Statutes).

- a. The rate or rated of such assessment imposed by the district. N/A
- b. The total amount of special assessments collected by or on behalf of the district.
N/A
- c. The total amount of outstanding bonds issued by the district and the terms of such bonds. N/A

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
ORIGINAL BUDGET vs. ACTUAL COMPARISON REPORT - UNAUDITED -
GENERAL FUND
Year Ended September 30, 2025**

Page 3

	General Fund		
	Original Budget	Actual	Variance Favorable (Unfavorable)
REVENUES			
Ad valorem taxes	\$ 8,160,309	\$ 8,332,188	\$ 171,879
Intergovernmental revenues:			
State firefighter supplement	7,080	7,080	-
Federal grant	-	27,636	27,636
Inspection fees	6,000	9,079	3,079
Miscellaneous:			
Interest	200,000	447,063	247,063
Other	26,532	61,847	35,315
Carryforward	8,830,000	-	(8,830,000)
TOTAL REVENUES	17,229,921	8,884,893	(8,345,028)
EXPENDITURES			
Current			
Public safety			
Personnel services	5,848,600	5,628,144	220,456
Operating expenditures	1,456,600	1,178,492	278,108
Capital outlay	619,000	527,043	91,957
Debt service			
Principal reduction	-	-	-
Interest and fiscal charges	-	-	-
Reserves			
Budget reserves	9,305,721	-	9,305,721
TOTAL EXPENDITURES	17,229,921	7,333,679	9,896,242
EXCESS REVENUES OVER (UNDER) EXPENDITURES	-	1,551,214	1,551,214
OTHER FINANCING SOURCES			
Proceeds from construction loan	-	-	-
TOTAL OTHER FINANCING SOURCES	-	-	-
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES	\$ -	1,551,214	\$ 1,551,214
FUND BALANCE, BEGINNING OF YEAR		9,014,755	
FUND BALANCE, END OF YEAR		\$ 10,565,969	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND
RESCUE SERVICE DISTRICT
ORIGINAL BUDGET vs. ACTUAL COMPARISON REPORT - UNAUDITED -
IMPACT FEE FUND
Year Ended September 30, 2025**

Page 4

Impact Fee Fund			
	Original		Variance
	Budget	Actual	Favorable
			(Unfavorable)
REVENUES			
Fees:			
Impact fees	\$ 850,000	\$ 322,130	\$ (527,870)
Impact fee reserves	-	-	-
Miscellaneous:			
Interest	-	2,691	2,691
TOTAL REVENUES	<u>850,000</u>	<u>324,821</u>	<u>(525,179)</u>
EXPENDITURES			
Public safety			
Operating expenditures	-	-	-
Capital outlay			
Facilities	-	-	-
Vehicles	-	-	-
Equipment	-	-	-
Debt Service:			
Principal Reduction	268,975	268,975	-
Interest	55,846	55,846	-
Reserves			
Impact fee reserves	<u>525,179</u>	<u>-</u>	<u>525,179</u>
TOTAL EXPENDITURES	<u>850,000</u>	<u>324,821</u>	<u>525,179</u>
EXCESS OF REVENUES OVER			
EXPENDITURES	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>
FUND BALANCE - Beginning		<u>-</u>	
FUND BALANCE - Ending		<u><u>\$ -</u></u>	

The accompanying notes are an integral part of this statement.